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Board of Commissioners

Regular Meeting September 10, 2018

AGENDA

I. Call to Order

Chair Zuckerman

II. Agenda Changes

Chair Zuckerman

III. Consent Agenda

- A. Expenses
 - 1. Approval of Paid Invoice Report August 2018
- B. Minutes & Reports
 - 1. Approval of August 13, 2018 Meeting Minutes
 - 2. Approval of August 29, 2018 Special Meeting Minutes



CONSENT AGENDA

Motion to Approve Consent Agenda



AGENDA

IV. Action Items

VI. Information/Discussion Items

- B. Update on Shoreline Urban Renewal Plan, prep for October adoption (10 minutes)

 Shellan Rodriguez/Geoff Dickinson



CONSIDER: Resolution #1572 – Approve amended special warranty deed conveying ownership of The Grove Plaza to the City of Boise

John Brunelle, CCDC Executive Director Ryan Armbruster, Elam & Burke



Suggested Motion:

I move to defer Resolution #1572 to the October 8th, 2018 Board Meeting.



AGENDA

IV. Action Items

| A. | CONSIDER: Resolution #1572 – Approve amended special warranty deed conveying ownership of the Grove |
|----|-----------------------------------------------------------------------------------------------------|
| | Plaza to the City of Boise (5 minutes) |

VI. Information/Discussion Items



CONSIDER: Resolution #1573 – Approve the License for Access and Use of Units 401-102 between CCDC and Ada County

John Brunelle, CCDC Executive Director Ryan Armbruster, Elam & Burke



Suggested Motion:

I move to approve Resolution #1573.



AGENDA

IV. Action Items

VI. Information/Discussion Items

- B. Update on Shoreline Urban Renewal Plan, prep for October adoption (10 minutes)

 Shellan Rodriguez/Geoff Dickinson



Gateway East Study Area Update

Matt Edmond, Project Manager, CCDC Geoffrey Dickinson, Vice President, SB Friedman Caren Kay, Associate, SB Friedman



Gateway East Feasibility Update (SB Friedman)







Open House #1

- Thursday, September 13, 2018
- 4:30pm 7:30pm
- Best Western Northwest Lodge
 - Bear Creek Conference Room
 - 6989 S Federal Way





Board #1: Urban Renewal & CCDC

Urban Renewal Defined

Urban renewal is an economic development tool used to encourage private development or redevelopment in an area via tax-increment-financed public investment. The renewal process can include repurposing old or run-down buildings, constructing new infrastructure, upgrading utilities, or adding in civic amenities like public plazas, public parking, or other public facilities.

About CCDC

Capital City Development Corporation (CCDC) is the redevelopment and urban renewal agency for Boise, Idaho, founded by the City of Boise in 1965 as the Boise Redevelopment Agency (B.R.A.). Today, CCDC is a public redevelopment agency serving as a catalyst for quality private development through urban design, economic development and infrastructure investment with a goal of "igniting diverse economic growth, building vibrant urban centers, and promoting healthy community design..."

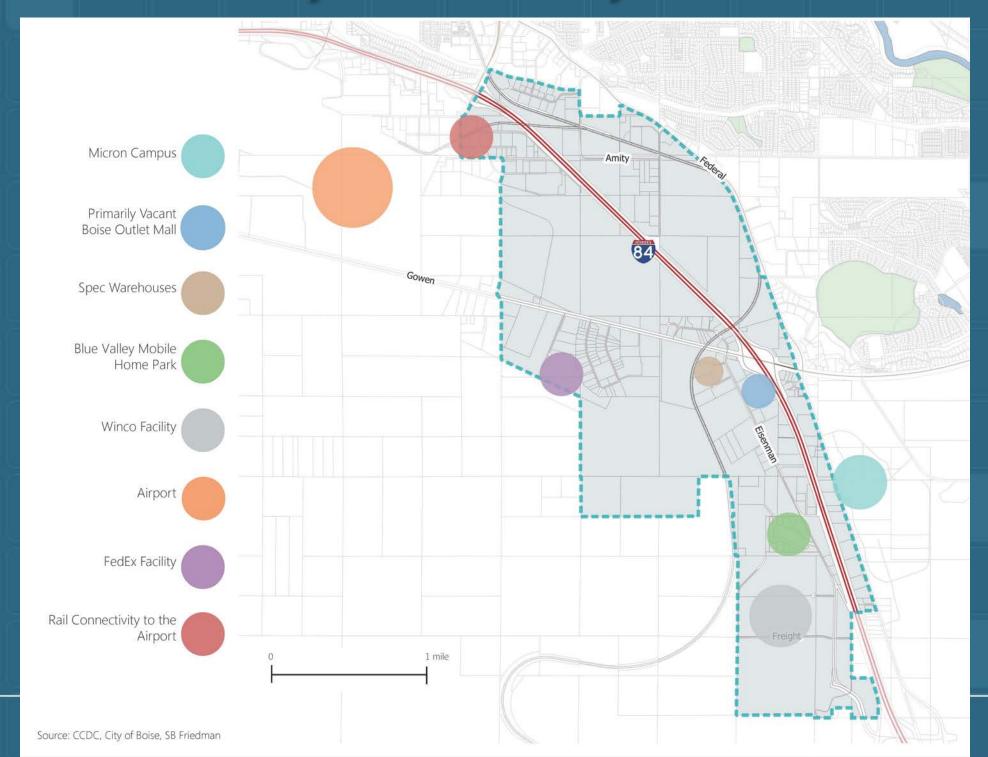
URBAN RENEWAL PLANNING



Board #2: Gateway East Study Area

Characteristics

- ~3,260 acres
- 244 parcels
- 178 buildings





Board #3: Economic Development Opportunities

Boise's industrial vacancy rate is at an all-time low (3.46% per <u>Colliers</u>) and far below national average (5.1% per <u>Colliers</u>)

There is the opportunity to bring jobs and businesses to diversify Boise's economy

Per the <u>Idaho Department of Labor</u>, the industrial sector has decreased jobs in Boise since 2007

The addition of new industrial companies and quality jobs will be a primary focus for Gateway East Study Area

Good-paying jobs are key to sustainable growth in Boise

Examples of success in other Idaho Urban Renewal Districts

The Twin Falls Urban Renewal Agency has supported industrial projects through infrastructure upgrades.

Chobani: 1,000+ jobs

Clif Bar: 250+ jobs

URBAN RENEWAL PLANNING





Board #4: Market Study Findings

- Sites Susceptible to Change (SSC) vacant or underutilized land that is likely to develop or redevelop over time.
 - Industrial SSC = 1,000 acres
 - Non-Industrial SSC = 50 acres
- Demand
 - \circ Industrial = +/-10,000,000 square feet
 - \circ Retail = +/-90,000 square feet
 - O Hotels = 1 or 2 new hotels

Board #5: Gateway East Needs

- Deteriorating or deteriorated structures on 30% of parcels
- Deterioration of site or other improvements on 50% of parcels
- Defective or inadequate street layout
 - 26% of the streets lack sidewalks on either side of the road
 - 11% of the roads don't meet ACHD design guidelines for industrial use
 - 15% of the parcels have inadequate street access
- Obsolete platting of open land parcels lacking street connectivity and too large to develop without subdivision
- Need to upgrade utilities for future growth



Board #6: Gateway Opportunities

- Improve Infrastructure projects could include new sidewalks, roads and street lights. Investment in the study area could also provide access to activity centers for residents.
- Diversify Boise's Economy industrial development can help local businesses expand and attract new businesses.
- Leverage Landholdings Use the 300-acres of city owned property to create a tax base for services in the community.
- **Plan for Growth Responsibly** Developing an Urban Renewal District is one of the few tools to plan and prepare for growth in this area responsibly and holistically.



Board #7: Opportunities & Challenges

In an industrial area, what opportunities and challenges to you see?



Board #8: Timeline

- August 15: CCDC submitted Eligibility Report to City Council
- August 28: City Council accepted Eligibility Report
- September 13: Open House #1 (Best Western Northwest Lodge)
- September 13-24: Digital Open House + online comment period
- September 26: Open House #2 (Idaho Ice World)
- October 8: CCDC considers Gateway East Urban Renewal Plan
 - CCDC submits Plan to the City of Boise Planning and Zoning Commission
 - CCDC sends notifications to taxing districts
- November 5: Planning and Zoning considers Plan for conformity
- November 13: City Council Public Hearing + First Reading
- November 27/December 4: Second & Third Readings
- **December**: Publish ordinance, file and record plan documents



AGENDA

IV. Action Items

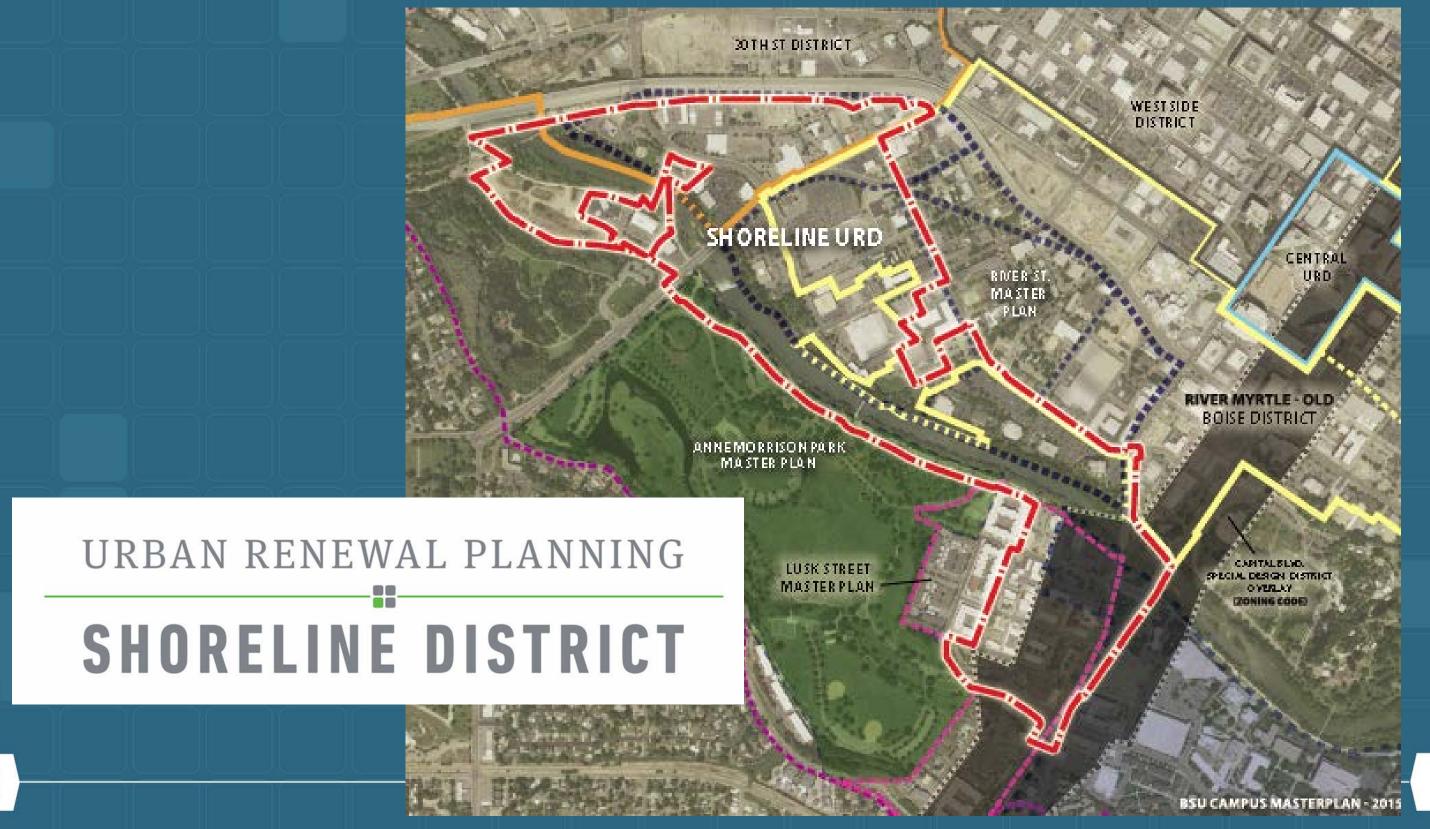
VI. Information/Discussion Items



Shoreline Urban Renewal Plan

Shellan Rodriguez, CCDC Real Estate Development Manager Geoff Dickinson, SB Friedman Senior Vice President



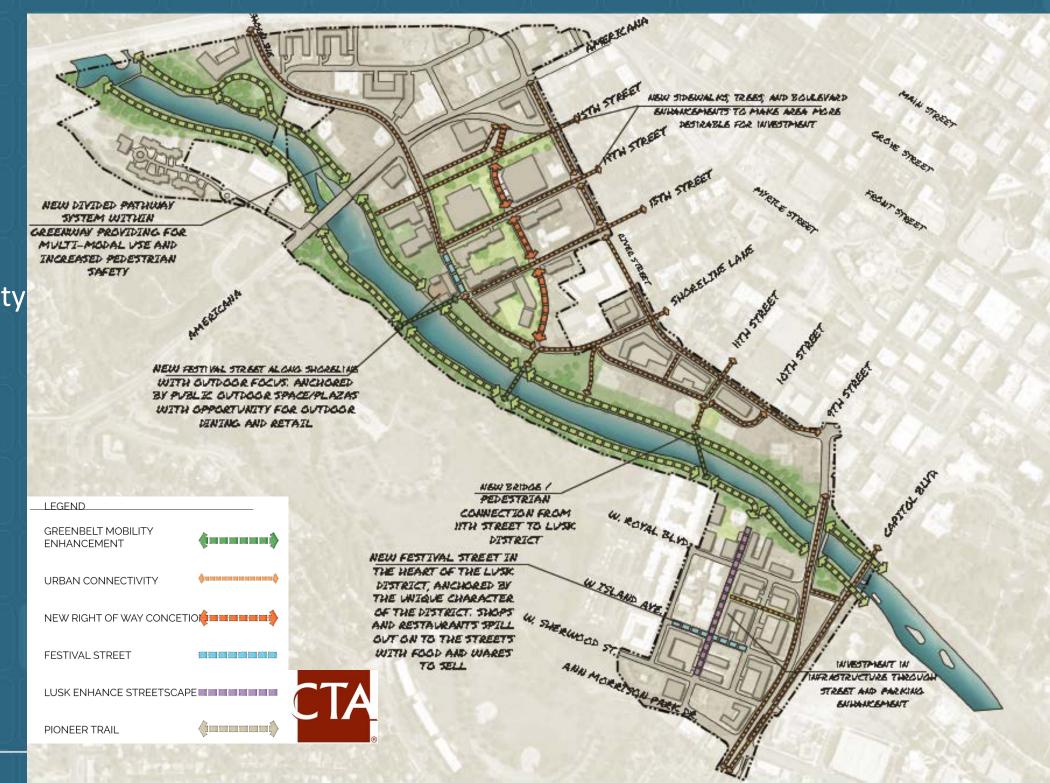




Framework Plan

Key Projects

- BSP not in District
- Redevelopment of underutilized sites
- Increase connectivity/ mobility
- Shoreline Park
- Greenbelt
- 11th Street Bridge
- Island Ave Festival St.
- Lusk, Parking Garage
- Streetscape & RiverfrontTypologies





Proposed Public Improvements – Q1 and Q2

| | Quarter 1 | | |
|----------------|----------------------------------------------------------------------------|-------------|-----------------|
| Key Strategy | Project Name | Costs | \$ 2,222,975 |
| Infrastructure | Streetscape Improvements - Lusk St, Boise River to Ann Morrison Park Dr | \$655,000 | |
| Infrastructure | Streetscape Improvements - La Pointe St, Royal Blvd to Sherwood St | \$357,000 | |
| Infrastructure | Streetscape Improvements - Royal Blvd, La Pointe St to 9th St | \$353,000 | |
| Infrastructure | Underground Overhead Power and Telecomm - Lusk Neighborhood | \$250,000 | |
| Mobility | Greenbelt Path Improvements - North and South shores, Phase 1 | \$460,000 | |
| Placemaking | Area Lighitng - Greenbelt Bridge Adjacent to I-184 Connector | \$72,000 | |
| Placemaking | Surface Improvements - 8th St Pedestrian Bridge | \$75,000 | |
| | Total | \$2,222,000 | \$ 975 |

| | Quarter 2 | | |
|----------------|----------------------------------------------------------------------------------------------------------------|--------------|------------------|
| Key Strategy | Project Name | Costs | \$ 12,041,114 |
| Mobility | Greenbelt Path Improvements - North and South shorelines, Phase 2 | \$565,000 | |
| Economic Dev | Mixed-use Development including Public Garage - Lusk Neighborhood | \$5,200,000 | |
| Placemaking | Lusk Neighborhood Entrance Park - at Greenbelt and Lusk St Intersection | \$360,000 | |
| Economic Dev | Residential-focused Redevelopment Assistance - (e.g. 1025 Capitol Blvd City Property) | \$1,200,000 | |
| Economic Dev | Mixed-use Redevelopment Assistance - near 13th St and Shoreline Dr (E.G. Post Office or Graybar Electric site) | \$2,000,000 | |
| Placemaking | Public Plaza and Riverbank Restoration - Shoreline Park | \$1,850,000 | |
| Placemaking | Recreational/Emergency River Access Facility - Shoreline Park | \$87,000 | |
| Infrastructure | Fiber Optic Network Expansion - District Wide | \$180,000 | |
| Infrastructure | Underground Powerlines - River Street Neighborhood | \$250,000 | |
| Infrastructure | Underground Powerlines - Lusk Street Neighborhood | \$250,000 | |
| Economic Dev | Floodplain Remediation | \$100,000 | |
| | Total | \$12,042,000 | \$ (886) |



Proposed Public Improvements - Q3 and Q4

| | Quarter 3 | | | | |
|----------------|----------------------------------------------------------------------------------------|-------------|----|------------|--|
| Key Strategy | Project Name | Costs | \$ | 10,188,635 | |
| Mobility | 11th Street Bridge | \$3,800,000 | | | |
| Economic Dev | Right-of-Way Acquisition - 11th St, through Forest River Office Park to Boise River | \$315,000 | | | |
| Mobility | 11th St Public Space Connection - River St to Proposed 11th St. Bridge | \$433,000 | | | |
| Placemaking | Festival Street Improvements - Island Ave | \$686,000 | | | |
| Infrastructure | Streetscape Improvements - Sherwood St, La Pointe St to Cap Blvd | \$463,000 | | | |
| Mobility | Right-of-Way Acquisition - Shoreline Dr Extension, 13th St to River St | \$943,000 | | | |
| Placemaking | Streetscape Improvements - Shoreline Dr Extension, 13th St to River St | \$525,000 | | | |
| Placemaking | Festival Street Improvements - Shoreline Dr, 14th St to 13th St | \$1,070,000 | | | |
| Infrastructure | Streetscape Improvements - 14th St, Shoreline Dr to River St | \$645,000 | | | |
| Infrastructure | Underground Powerlines - River Street Neighborhood | \$250,000 | | | |
| Infrastructure | Underground Powerlines - Lusk Street Neighborhood | \$250,000 | | | |
| Infrastructure | Fiber Optic Network Expansion - District Wide | \$187,500 | | | |
| Placemaking | Alley Improvements - Between La Pointe St & Lusk St, from Island Ave to Royal Blvd | \$300,000 | | | |
| Economic Dev | Floodplain Remediation | \$300,000 | | | |
| | Tota | | \$ | 21,135 | |

| | Quarter 4 | | | | |
|---------------------|--------------------------------------------------------------------------------------------------------------------------|-------------|----|-----------|--|
| Key Strategy | Project Name | Costs | \$ | 8,799,276 | |
| Infrastructure | Streetscape Improvements - Shoreline Dr, Americana to 14th St | \$483,000 | | | |
| Special Projects | Recreation Enhancements and Habitat Restoration - Settler's Diversion Dam | \$65,000 | | | |
| Infrastructure | Boulevard Improvements - River St, Americana Blvd to 9th St | \$1,775,000 | | | |
| Infrastructure | Streetscape Improvements - Capitol Blvd, Boise River to Ann Morrison Park Dr | \$835,000 | | | |
| Infrastructure | Streetscape Improvements - 9th St, River St to Ann Morrison Park Dr | \$890,000 | | | |
| Economic Dev | Right-of-Way Acquisition - Spa St realignment/extension, from 17th St through Kmart site to Shoreline Dr Extension | \$1,380,000 | | | |
| Placemaking | Streetscape Improvements - Spa St Extension, 14th St to Shoreline Dr Extension | \$665,000 | | | |
| Placemaking | Streetscape Improvements - Spa St Extension, 17th St to 14th St | \$620,000 | | | |
| Infrastructure | Streetscape Improvements - 17th St, Shoreline Dr to Cul- de-sac | \$1,100,000 | | | |
| Infrastructure | Fiber Optic Network Expansion - District Wide | \$187,500 | | | |
| Infrastructure | Underground Powerlines - District Wide | \$500,000 | | | |
| Economic Dev | Floodplain Remediation | \$300,000 | | | |
| | Total | \$8,800,500 | \$ | (1,224) | |



SHORELINE DISTRICT

Inter-Agency Initiatives as of: August 27, 2018

The following list of initiatives have been identified by the stakeholder group and project team during the urban framework planning process. In order for CCDC to begin and complete certain public improvement projects listed in the urban framework project list, these initiatives should be completed.

| + | | | | | |
|----------|--------------------------------------------------------------------------------------------------------|---------------|---------------------|--|--|
| Item | Initiative | Priority | Lead / Partner | | |
| 1 | Incent affordable housing that is dense, serves a mix of incomes, and provides diverse housing | Immediate / | HCD / PDS / CCDC | | |
| | options by funding eligible public improvements. Housing that is dense, serves a mix of incomes, | On-Going | | | |
| | and provides diverse housing options by funding eligible public improvements. | | | | |
| 2 | Develop an innovative, mixed use, mixed income housing development on existing public entity | Immediate / | HCD / PDS / CCDC | | |
| | owned parcels in the Lusk Street neighborhood. | On-Going | | | |
| 3 | Prior to disposition of Lusk area City/BSU owned properties, create a development plan that | Immediate | BSU / City / CCDC | | |
| | identifies highest and best use objectives, sets forth strategic land trades as needed, and | | | | |
| | leverages public agency tools and resources. | | | | |
| 4 | Finalize the type, route and facilities for public transportation and shuttle systems in the Lusk and | High Priority | PDS / VRT / CCDC | | |
| | River Street neighborhoods. | | | | |
| 5 | Update the Boise Downtown Streetscape Standards Manual to incorporate this plan's | Immediate | PDS | | |
| | streetscape typologies recommendations. | | | | |
| 6 | Establish development standards that activate the greenbelt and riverfront area with pedestrian | High Priority | PDS | | |
| | level amenities. This should include amending the Boise River Setback Ordinance to allow public | | | | |
| | license of private commercial patios within the setback zone. | | | | |
| 7 | Implement strategies and regulations that bolster existing retail in Lusk District as well as a mix of | Medium | PDS | | |
| | uses, both horizontally and vertically disbursed (E.G. neighborhood branding, update design | Priority | | | |
| | review, update C-2 zoning, or form-based code specific to this area). | | | | |
| 8 | Revegetate Ann Morrison Park's river bank with native shade trees to improve park user | Medium | Parks / PW | | |
| | experience, improve aquatic habitat, and lower river water temperatures. | Priority | | | |
| 9 | Create a master plan for Settler's Diversion Dam that allows passage of recreational watercraft, | Medium | Parks / PW / Fish & | | |
| | improves aquatic habitat, and meets irrigation needs. | Priority | Game | | |
| 10 | Update geothermal master plan to service the development forecast in the Shoreline District. | High Priority | PW | | |



URBAN RENEWAL PLANNING

SHORELINE DISTRICT

| Item | Initiative | Priority | Lead / Partner |
|------|-----------------------------------------------------------------------------------------------------|---------------|--------------------|
| 11 | Update City-owned IT conduit network master plan to service the development forecast in the | High Priority | IT |
| | Shoreline District. | | |
| 12 | Pursue strategic land trades of currently owned public properties amongst public agencies to | Medium | PDS / CCDC |
| | optimize development potential and improve neighborhood. | Priority | |
| 13 | Provide support of affordable housing development by assisting with eligible costs such as | Ongoing | CCDC / HCD |
| | resident relocation, impact fees, financing, public improvements, and utility improvements as per | | |
| | existing Idaho state statutes. | | |
| 14 | Pursue efforts, plans and policies that avoid displacement of existing social service organizations | Medium | HCD |
| | located within Shoreline District. | Priority | |
| 15 | Align partner agencies' long-range financial plans, five year capital improvement plans, and | Immediate / | PDS / Parks / PW / |
| | annual budgets with Shoreline District Urban Renewal Plan so that adequate resources are | Ongoing | IT / ACHD / ITD / |
| | available for the planned Shoreline District public improvements. | | BSU/ CCDC |
| 16 | Conduct environmental studies before starting the design or construction of any public | High Priority | PW / CCDC / Parks |
| | improvements that may impact the Boise River. | | |
| 17 | Unify the Capitol Boulevard master plan and partner agency work plans to provide clear direction | Medium | PDS / ACHD / BSU / |
| | about the desired public improvements. | Priority | VRT |
| 18 | Create a storm water implementation plan for Lusk Street and River Street neighborhoods that | Medium | PW / PDS / ACHD |
| | specifies system type and system location (private property or public right of way). Amend or | Priority | |
| | update necessary license agreements with ACHD to allow for the systems to be built. | | |



Economic Feasibility Analysis

Geoff Dickinson, AICP Senior Vice President





AGENDA

IV. Action Items

VI. Information/Discussion Items

- B. Update on Shoreline Urban Renewal Plan, prep for October adoption (10 minutes)

 Shellan Rodriguez/Geoff Dickinson







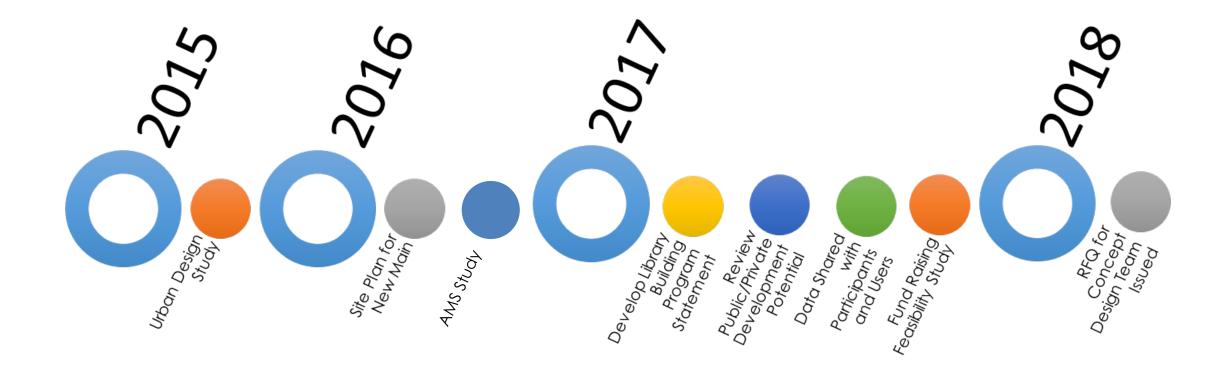
LIBRARY CAMPUS PROJECT UPDATE

A New Main Library and Center for Arts & History



- Background
- Current Status
- Next Steps

ACHIEVEMENTS





*All Studies and Reports are available online at: CityofBoise.org/imagine

Library Campus Team

Okland Construction

Construction Manager / General Contractor

CSHQA

Local Architect Lead

Safdie Architects

Design Architects

Subcontractor Community

KPFF

Structural Engineering

CSHQA

MEP / Civil Engineering

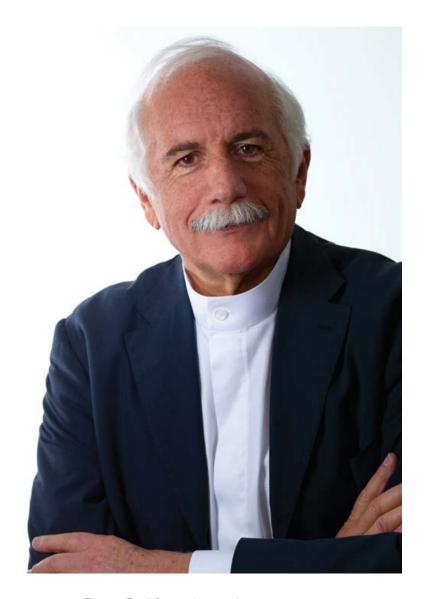
Atelier Ten

Energy + Sustainability

Vitruvian Planning

Health Impact Assessment

MOSHE SAFDIE, FAIA



SafdieArchitects

Moshe Safdie, CC, OQ, RAIC, FAIA

Moshe Safdie is an architect, urban planner, educator, theorist, and author. Over a celebrated 50-year career, Safdie has explored the essential principles of socially responsible design with a distinct visual language. A citizen of Israel, Canada and the United States, Moshe Safdie graduated from McGill University. After apprenticing with Louis I. Kahn in Philadelphia, Safdie returned to Montréal to oversee the master plan for the 1967 World Exhibition. In 1964 he established his own firm to realize Habitat '67, an adaptation of his undergraduate thesis and a turning point in modern architecture.

Since then, Moshe and his firm have been responsible for designing and realizing a wide range of projects worldwide, including cultural, civic, and educational institutions; mixed-use urban centers and airports; and masterplans for existing neighborhoods and entirely new cities. Recent library and civic projects include the Salt Lake City Public Library, the Kauffman Center for the Performing Arts in Kansas City, Crystal Bridges Museum of American Art in Bentonville, Arkansas and the National Medal of Honor Museum in Patriots Point, South Carolina, among others.

Author of four books and a frequent essayist and lecturer, Safdie's global practice includes projects in North and South America, the Middle East, the developing world and throughout Asia and Australia. Projects span a wide range of typologies, including airports, museums, performing arts, libraries, housing, mixed use and entire cities. His honors include the Companion of the Order of Canada, the Gold Medal from both the Royal Architectural Institute of Canada and the American Institute of Architects, la Medaille du Merite from the Order of Architects of Quebec, Canada, and Israel's Rechter Prize. The Cooper Hewitt, Smithsonian Design Museum awarded Mr. Safdie the National Design Award for Lifetime Achievement in 2016.



Salt Lake City Public Library
Salt Lake City, Utah



Vancouver Library Square Vancouver, BC



Jepson Center at the Telfair Museum of Art Savannah, Georgia



Crystal Bridges Museum of American Art Bentonville, Arkansas



Kauffman Center for the Performing Arts Kansas City, Missouri



Peabody Essex Museum Salem, Massachusetts

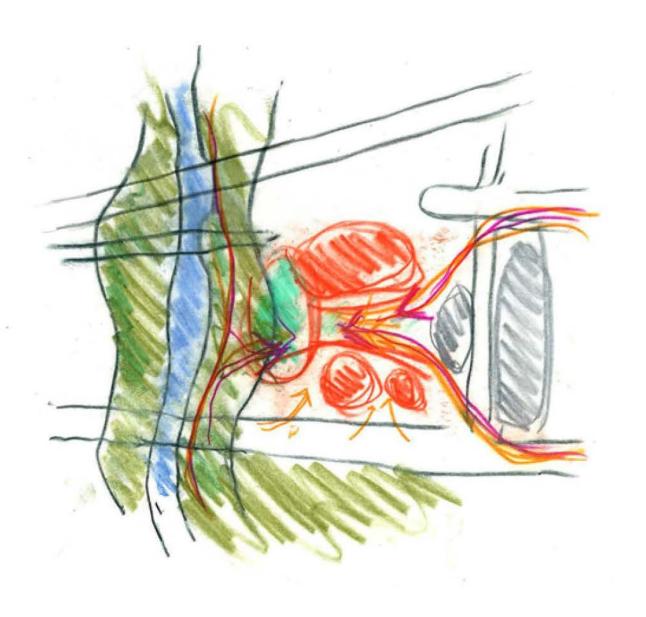


Skirball Cultural Center Los Angeles, California



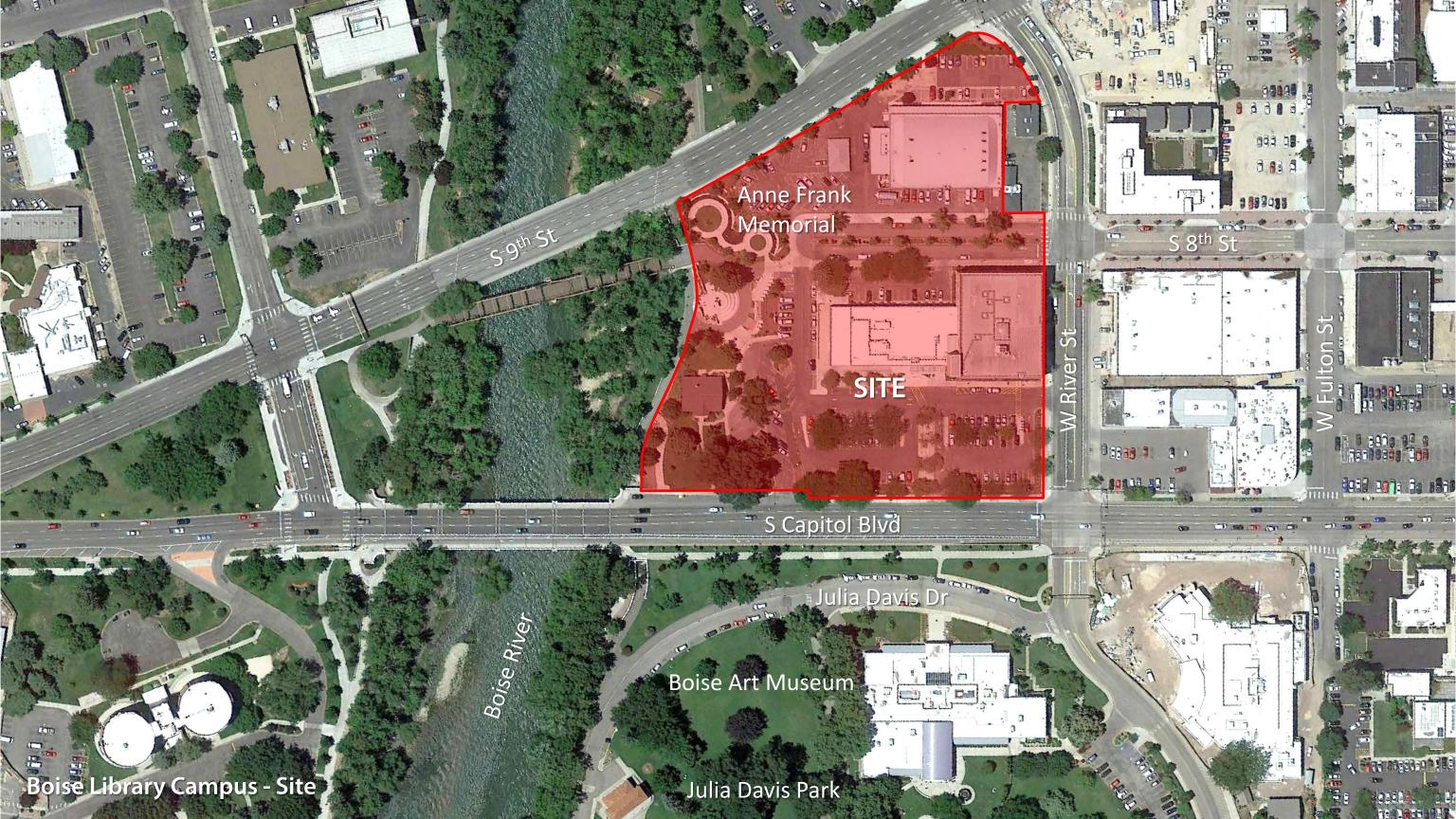
United States Federal Courthouse Springfield, MA

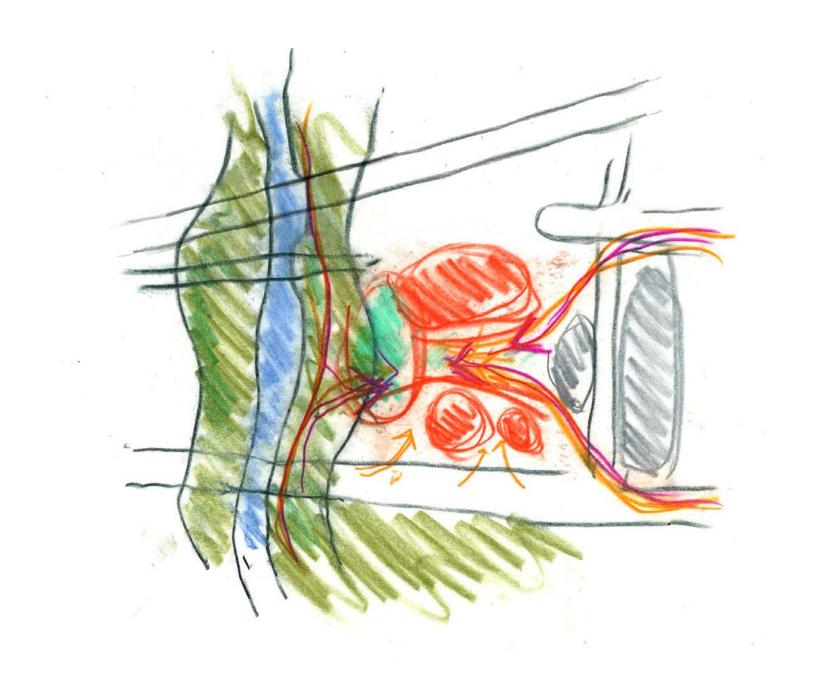
CURRENT STATUS



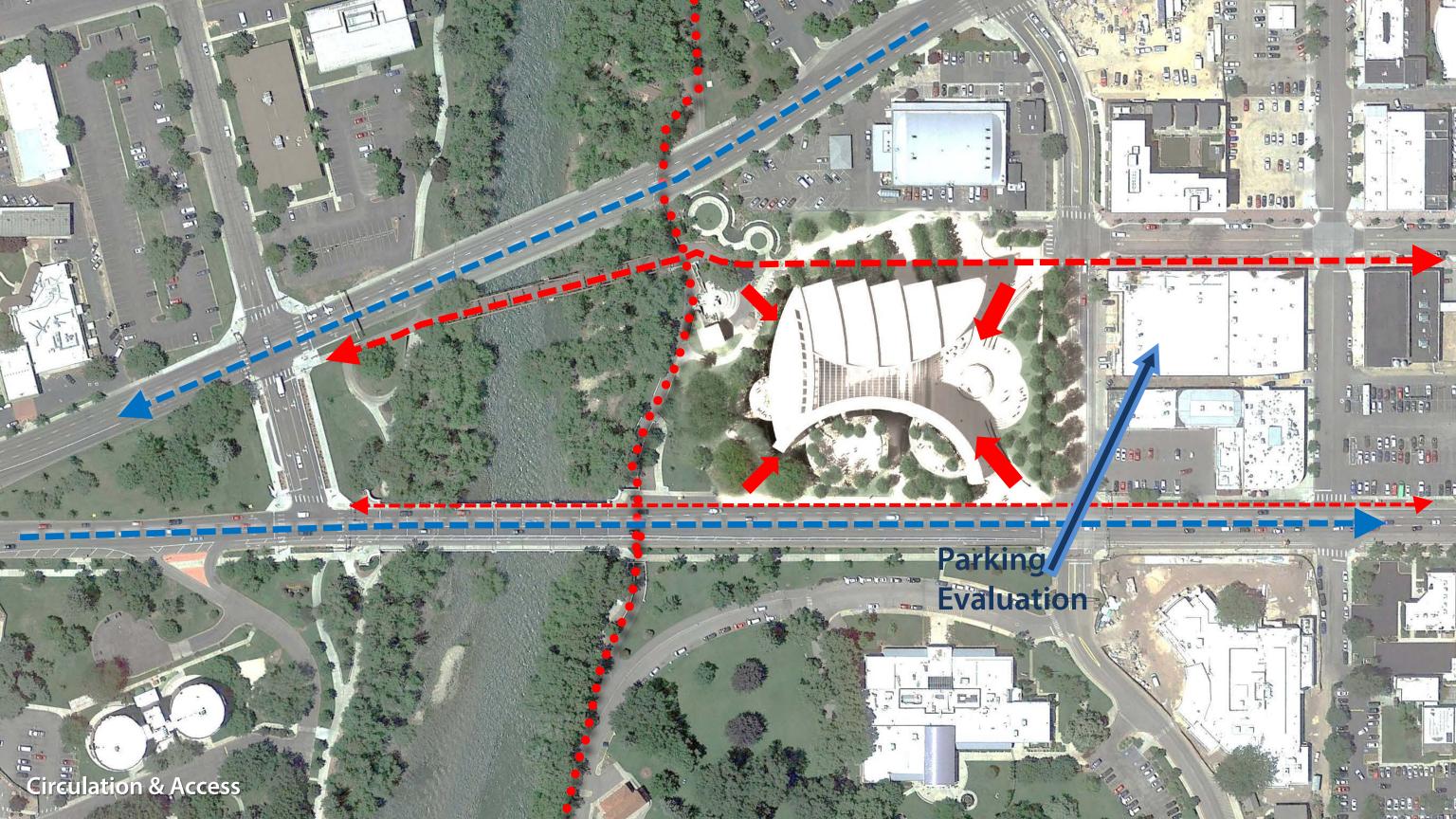


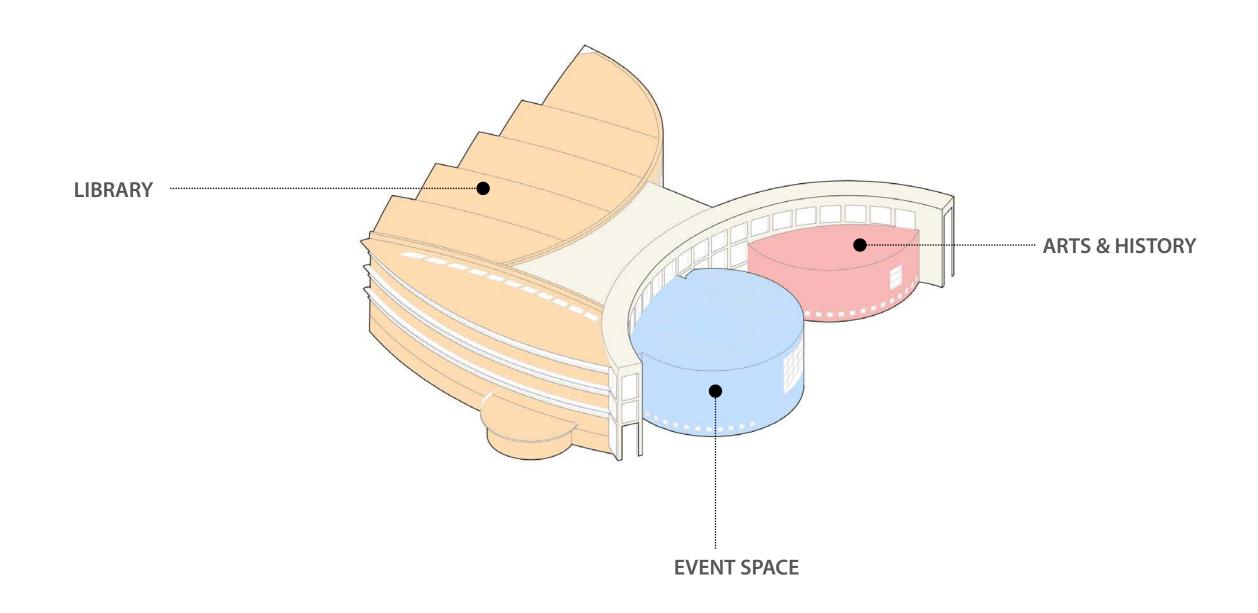


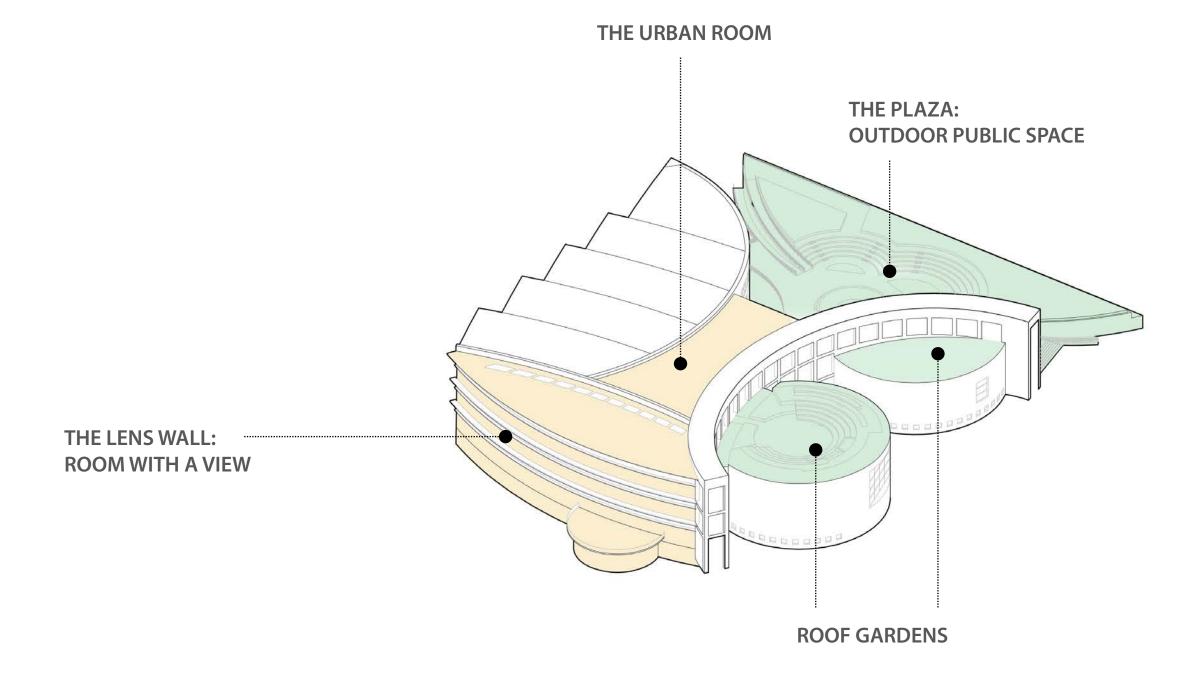


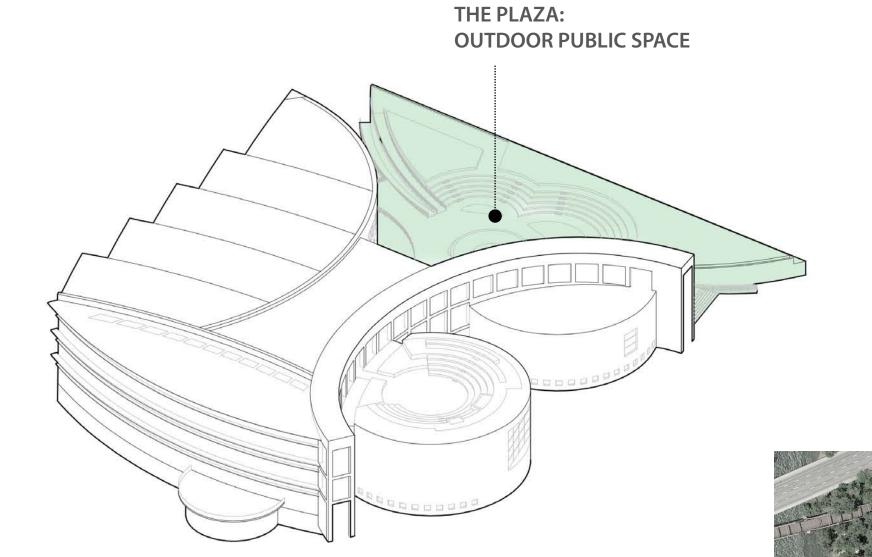


Boise Library Campus - Design Vision Concept Sketch







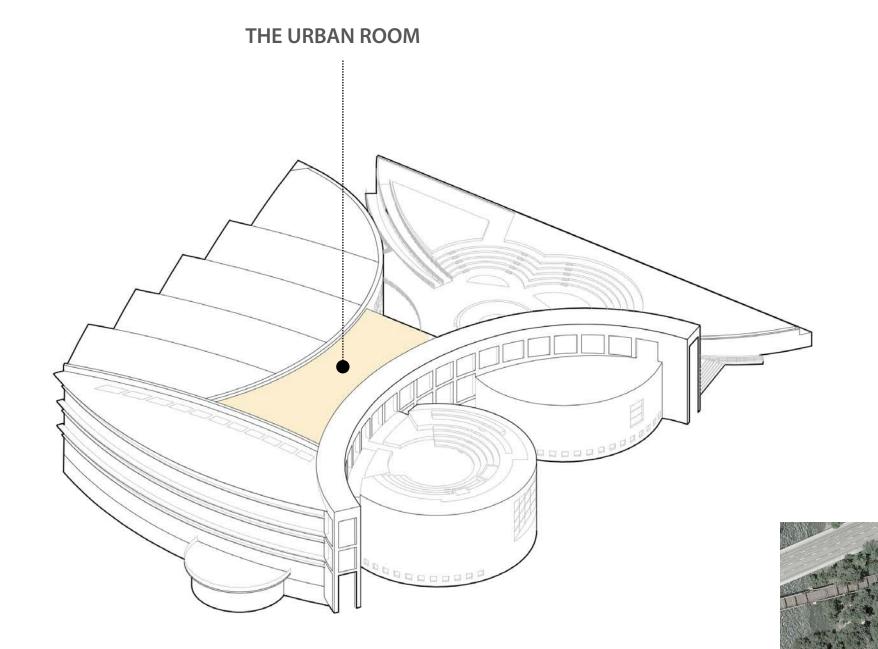


Boise Library Campus - Design Vision The Public Plaza







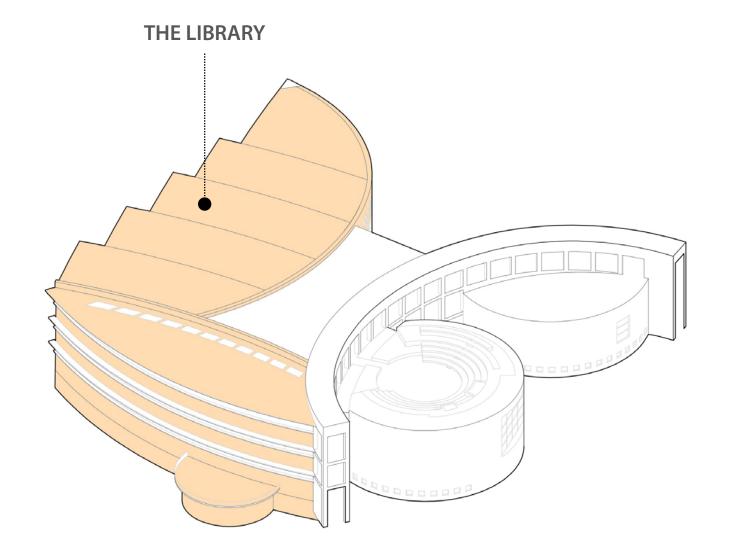


Boise Library Campus - Design Vision

The Urban Room





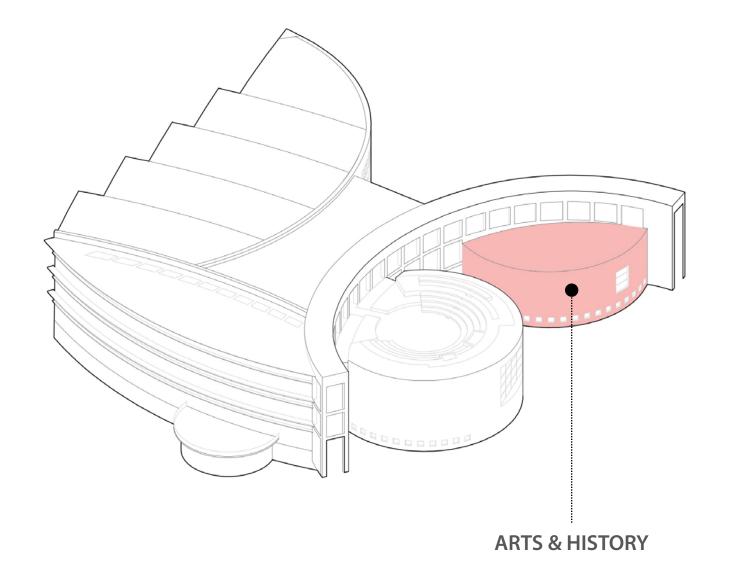




Boise Library Campus - Design Vision The Library





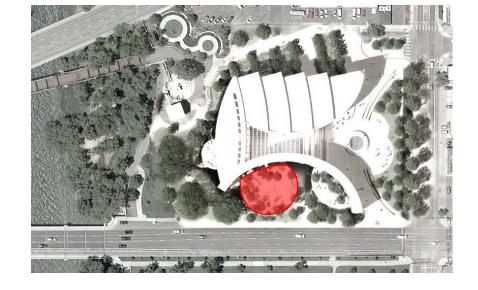


Boise Library Campus - Design Vision Arts & History

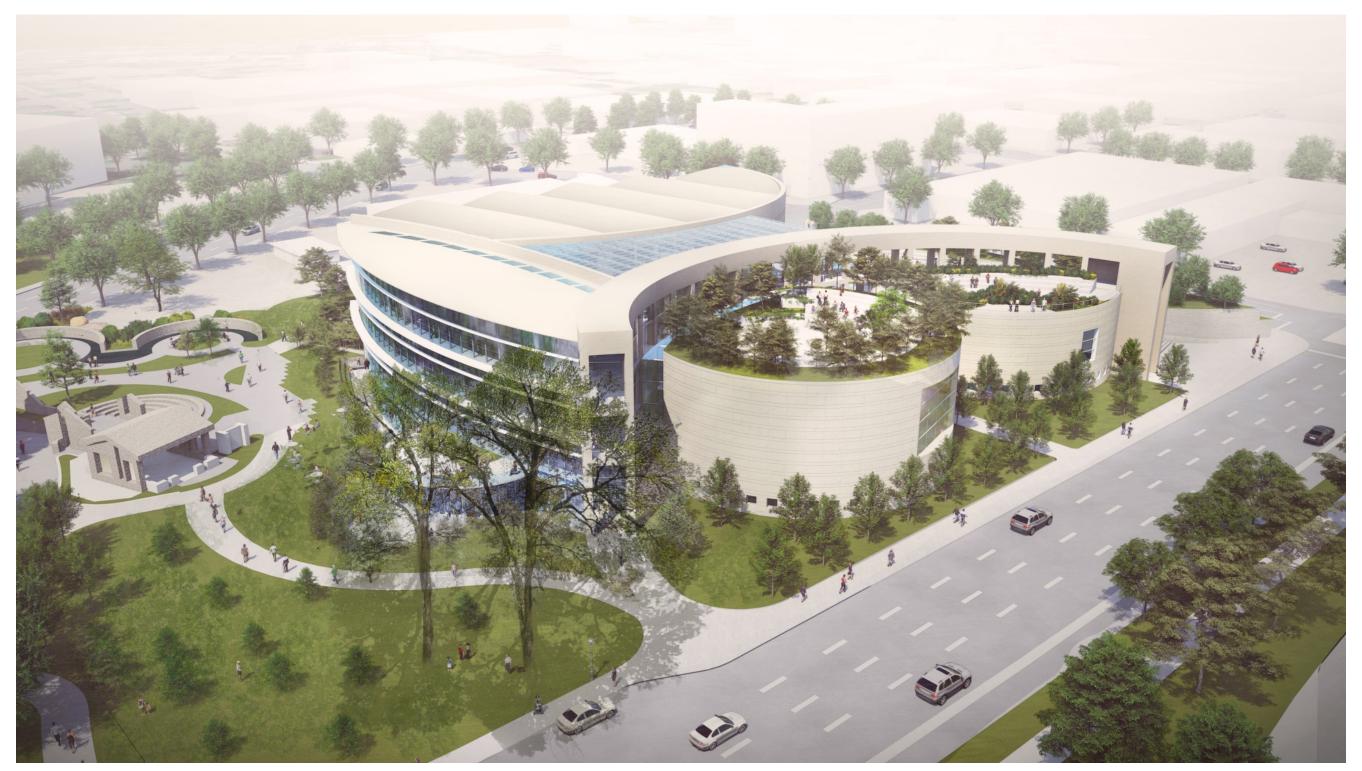




EVENT SPACE

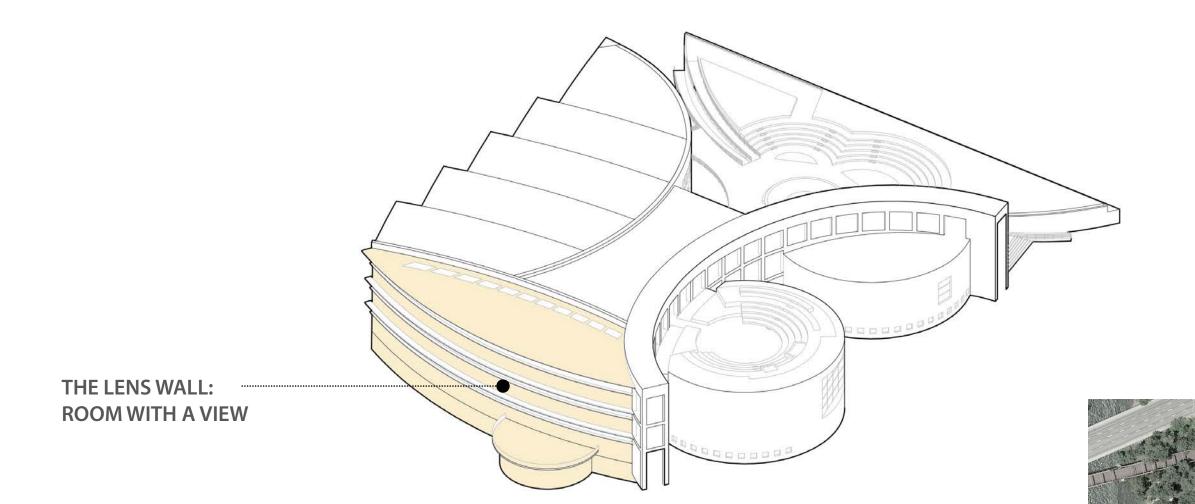


Boise Library Campus - Design Vision Event Space



Boise Library Design Vision Event Space – View from the Exterior





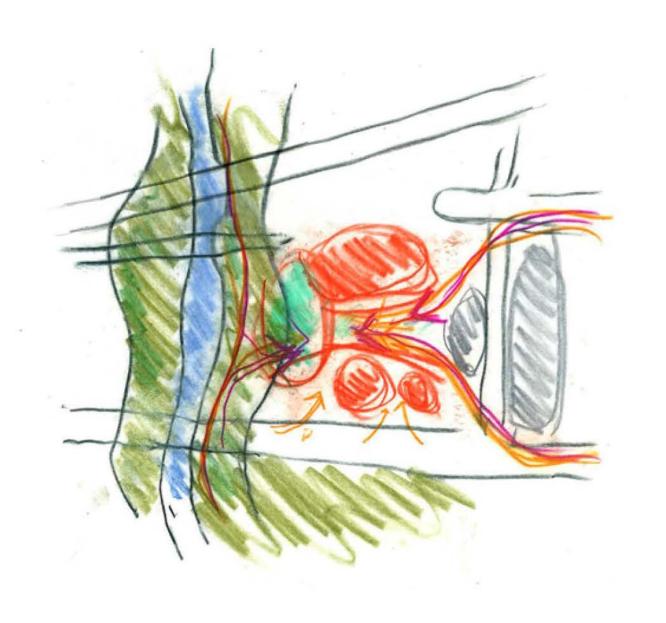
Boise Library Campus - Design Vision

Room with a View





NEXT STEPS



PROJECT TIMELINE

| | 2018 | 2019 | 2020 | 2021 | 2022 |
|---------------------------------|------|------|------|------|------|
| Concept design | | | | | |
| Outreach / Fundraising / Design | | | | | |
| Construction | | | | | |
| Opening! | | | | | |

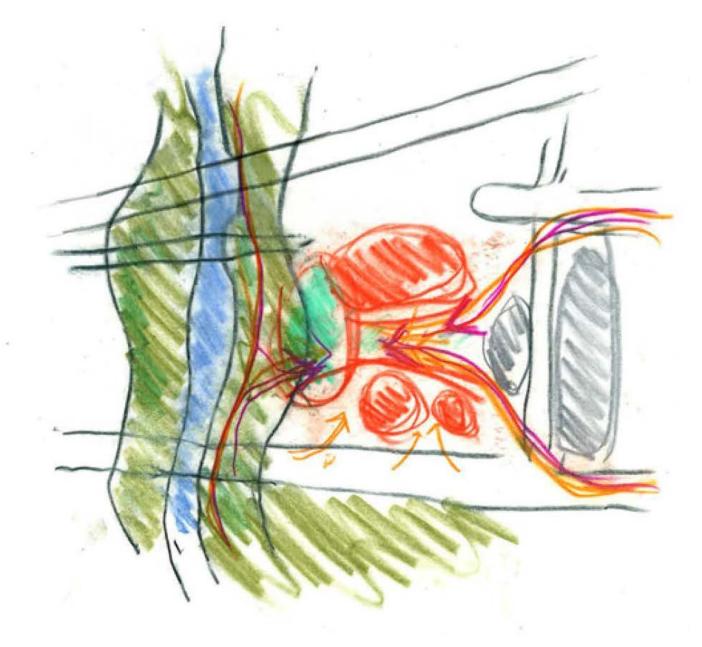


COORDINATION ITEMS

- CCDC 5-Year CIP
 - South 8th Street Sitework and Streetscapes
 - South 8th Street Parking and Mobility
 - South 8th Street Public Plaza
- Lease financing
- Timing of contributions



QUESTIONS?





Moshe Safdie Early Sketch

AGENDA

VI. Information/Discussion Items

| D. | Operations Report (5 minutes) |
|----|-------------------------------------------------------------------------------------------------------------------|
| C. | Boise Main Library Campus Project Update (20 minutes) |
| B. | Update on Shoreline Urban Renewal Plan, prep for October adoption (10 minutes) Shellan Rodriguez/Geoff Dickinson |
| A. | Update on Gateway East Urban Renewal Plan, prep for October adoption (10 minutes) |

VII. Adjourn



Operations Report

John Brunelle Executive Director



ADJOURN

This meeting is being conducted in a location accessible to those with physical disabilities. Participants may request reasonable accommodations, including but not limited to a language interpreter, from CCDC to facilitate their participation in the meeting. For assistance with accommodation, contact CCDC at 121 N 9th St, Suite 501 or (208) 384-4264 (TTY Relay 1-800-377-3529).

