

Financial Statements September 30, 2022

# **Capital City Development Corporation**



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September 30, 2022

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### **Independent Auditor's Report**

Board of Commissioners Capital City Development Corporation Boise, Idaho

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, and each major fund of Capital City Development Corporation (the Agency), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Agency, as of September 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Agency, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Adoption of New Accounting Standard**

As discussed in Note 1 to the financial statements, the Agency has adopted the provisions of Government Accounting Standards Board (GASB) Statement No. 87, *Leases*, for the year ended September 30, 2022. Our opinions are not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Agency's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, schedule of employer's share of net pension liability, and schedule of employer contributions as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2023, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Boise, Idaho February 6, 2023

Esde Sailly LLP

# MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

This section of Capital City Development Corporation's (the Agency's) annual financial report is provided by the management in accordance with GASB requirements to assist the reader in identifying and reviewing key issues and financial activity for the fiscal year ending September 30, 2022. Since this discussion and analysis focuses on the current fiscal year's activities and is a summary, the reader is encouraged to review the financial statements and notes which follow this section to gain a complete understanding of the Agency's finances.

### **Financial Highlights**

- The Agency's total assets and deferred outflows of resources exceeded its liabilities and deferred inflow of resources at the close of the fiscal year 2022 by \$85,281,775. Of this total, \$22,278,302 is invested in capital assets (net of debt).
- At fiscal year close, the Agency's governmental funds reported a combined ending fund balance of \$63,762,939, of which \$62,782,629 is nonspendable, restricted, committed or assigned.
- During fiscal year 2022 the Agency's expenses were \$17,518,901 compared to the \$17,782,307 reported in 2021.
- Total revenues increased by \$1,975,992. The change is mainly due to the facts that: (1) revenue allocation funds increased by \$1,654,032; (2) parking revenue increased by \$1,856,158 and (3) \$800,627 decrease in various one-time reimbursements from Ada County Highway District (ACHD) and City of Boise for construction projects in River Myrtle/Old Boise district and Westside district.
- Interest and fees expense on long-term liabilities in governmental activities decreased by \$293,644 compared with fiscal year 2021. In fiscal year 2022, early redemption of all three bonds (2011 B, 2017 A and 2017 B) occurred on December 1, 2021. See Note 5 Long-Term Liabilities for more details. The Agency also adopted GASB Statement No. 87, *Leases* in fiscal year 2022. The implementation of this standard requires recording interest payment related to leases. See Note 7 Leases for more details.
- The Agency's key revenues are parking revenues and revenue allocation district revenues (tax increment revenue). Parking revenues continued to recover from pandemic in fiscal year 2022 with an increase of \$1,856,158 to \$8,009,559. Current year parking revenues are almost back to pre-pandemic, fiscal year 2019's revenue level of \$8,625,213. Revenue allocation funds increased 9% or \$1,654,032 in fiscal year 2022 as compared to the prior year due to the increased property valuations and new construction in Agency urban renewal districts.

### **Overview of the Financial Statements**

The format of this report allows the reader to examine combined financial statements to view the Agency as a whole (Agency-wide) as well as information on individual fund activities. This financial report consists of three parts: 1) Management Discussion and Analysis, 2) Basic Financial Statements, and 3) Required Supplementary Information. Viewing governmental activity both as a whole and by individual major fund gives the reader a broader perspective, increases the Agency's accountability and provides a more complete picture of the financial health and activities of the Agency. The Basic Financial Statements include two kinds of statements that present different views of the Agency: Government-Wide Financial Statements provide both long-term and short-term

information about the Agency's overall financial status. Fund Financial Statements focus on individual parts of Agency activities and report the Agency's operations in more detail than the Government-Wide Statements. The Governmental Funds statements show how general government services such as urban renewal and parking were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of Required Supplementary Information that further explains and supports the information in the financial statements.

Figure A illustrates how the required parts of this annual report are arranged and relate to one another.

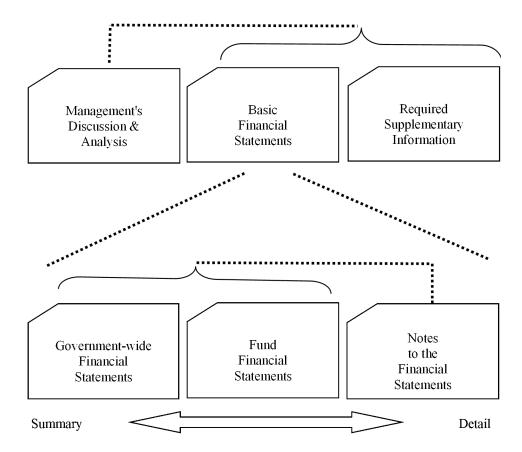


Figure A - Required Components of CCDC Annual Financial Report

Figure B identifies the presentation of the Agency's financial statements.

Figure B - Major Features of CCDC's Government-Wide and Fund Financial Statements

	Government-Wide Statements	Governmental Funds
Scope	Entire Agency government (except fiduciary funds) and Agency's component units	The activities of the Agency that are not proprietary such as urban renewal
Required financial statements	Statements of: Net Position Activities	Balance sheet Statement of revenues, expenditures and changes in fund balances
Accounting basis / measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
Type of asset / liability information	All assets and liabilities, both financial and capital and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included
Type of inflow / outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received payment is due during the year or soon thereafter

The remainder of this overview section of Management's Discussion and Analysis explains the structure and content of each of the statements.

### **Government-Wide Financial Statements**

Government-wide financial statements for the Agency are designed to parallel more closely the reporting used in private-sector businesses, in that all governmental activities are reported using the same basis of accounting (accrual), and that the statements include a total column to provide information on the Agency as a whole. These statements are designed to better portray the fiscal position of the Agency relative to the prior year.

# MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

The Statement of Net Position provides information on all of the Agency's assets and deferred outflows, and liabilities and deferred inflows, with the difference reported as net position. Historical trending of the net position can provide a useful indicator as to whether the financial position of the Agency is improving or declining. The Agency's principal physical assets are land and parking structures.

The Statement of Activities provides information showing changes made to the Agency's net position during fiscal year 2022. Financial activity shown on this statement is reported on an accrual basis (at the time the underlying event causing the change occurs, rather than at the time the cash flows happen). Thus revenue and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. All of the year's revenues and expenses are accounted for in the Statement of Activities. The Agency's principal activities relate to planning and facilitation of quality private development, public infrastructure improvements, operation of the downtown parking system, and issuance of debt financing for larger strategic projects. The Agency's program operation, urban renewal activities and parking system operation are included in the governmental activities. The individual district activities are tracked separately and combined for reporting purposes.

#### **Fund Financial Statements**

The focus of the Fund Financial Statements is to provide more detailed information about the Agency's major funds rather than the previous focus on fund types or on the Agency as a whole. A fund is a self-balancing set of accounts that is used to keep track of specific revenues and expenditures related to certain activities or objectives. Some funds are required by State law and some stipulated by bond policies. Operational funds are established by the Board of Commissioners for appropriations and management purposes. All of the Agency's funds are Governmental funds.

Governmental funds use modified accrual accounting, which measures current economic resources and focuses on changes to the current financial resources. This method is useful in evaluating the Agency's short-term financial resources. Supplemental information following some of the included statements further addresses long-term issues and variances with the Government-wide statements. The Agency maintains eight Governmental funds: State Street District Revenue Allocation Fund (urban renewal activities), River-Myrtle/Old Boise District Revenue Allocation Fund (urban renewal activities), Westside District Revenue Allocation Fund (urban renewal activities), 30<sup>th</sup> Street District Revenue Allocation Fund (urban renewal activities), Gateway East District Revenue Allocation Fund (urban renewal activities), Parking Fund (parking system activities), and the General Fund.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the information provided in the government-wide and fund financial statements.

### **Agency-Wide Financial Analysis**

Table 1 reflects the condensed fiscal year 2022 and fiscal year 2021 Statement of Net Position. Increases or decreases in Net Position value may vary significantly with variations in debt service payments, the timing of large public improvement projects, or the purchase or sale of land, buildings, and parking facilities. The Agency's total Net Position increased \$12,397,502 during fiscal year 2022.

Table 1
Statement of Net Position
As of September 30, 2022 and 2021

			Percent
			Change
	2021*	2022	2021-2022
Current and Other Assets	\$ 83,918,874	\$ 89,370,934	6.5%
Capital Assets	22,238,390	25,018,360	12.5%
Total Assets	106,157,264	114,389,294	7.8%
Deferred Outflows of Resources	566,373	878,574	55.1%
Other Liabilities	1,787,942	3,264,135	82.6%
Long-term Liabilities	11,715,000	3,802,793	(67.5%)
Total Liabilities	13,502,942	7,066,928	(47.7%)
Deferred Inflows of Resources	20,336,422	22,919,165	12.7%
Net Position			
Net Investment in			
Capital Assets	19,982,335	22,278,302	11.5%
Restricted	51,918,730	62,023,163	19.5%
Unrestricted	983,208	980,310	(0.3%)
Total Net Position	\$ 72,884,273	\$ 85,281,775	17.0%

<sup>\* 2021</sup> was not restated for the implementation of GASB 87.

Twenty-six percent of the Agency's net position is invested in Capital Assets (i.e. land, buildings, equipment, parking facilities, right-to-use leased assets. and other, net of related long-term liabilities) with the remaining balance of net position to provide for ongoing obligations and subsequent year activities.

Table 2 provides a summary of the Agency's operations for the fiscal year ended September 30, 2022. Prior year data is presented for comparison purposes.

Table 2
Statement of Activities
For Years Ended September 30, 2022 and 2021

	2021*	2022	Percent Change 2021-2022
Revenues	2021	2022	2021-2022
Program Revenues			
Charges for Services	\$ 591,597	\$ 702,643	18.8%
Operating Grants and Contributions	2,563,586	1,762,959	(31.2%)
Parking	6,153,401	8,009,559	30.2%
Total Program Revenue	9,308,584	10,475,161	12.53%
Total Flogram Neverlue	9,306,364	10,473,101	12.55/6
General Revenue			
Property Tax Increment	17,718,915	19,372,947	9.3%
Unrestricted Investment			
Earnings	60,989	68,295	12.0%
Gain on Sale of Capital Assets	851,923	-	100.0%
Total Revenues	27,940,411	29,916,403	7.07%
Expenses			
Program Expenses			
Community Development	13,461,104	13,352,603	(0.8%)
Interest on Long-Term Debt	497,624	203,980	(59.0%)
Parking Facilities	3,823,579	3,962,318	3.6%
Total Program Expenses	17,782,307	17,518,901	(1.5%)
Increase in Net Position	10,158,104	12,397,502	22.0%
Net Position - Beginning	62,726,169	72,884,273	16.2%
Net Position - Ending	\$ 72,884,273	\$ 85,281,775	17.0%

<sup>\*2021</sup> was not restated for the implementation of GASB 87

Revenues: Charges for Services include lease revenues from the Ada County Courthouse Corridor Project and from properties held for redevelopment in Westside District, and from leasing activities in parking fund. Operating Grants and Contributions include various reimbursements from construction projects. Parking includes proceeds generated from operating the public parking garages. General Revenues include property tax increment and earnings on investments. Overall, total Agency revenues increased \$1,975,992 compared with the prior year. Tax increment revenues increased \$1,654,032 compared to fiscal year 2021, due to the increase in property valuations and new construction in Agency urban renewal districts. Parking revenues continued to recover from pandemic in fiscal year 2022 with an increase of \$1,856,158 to \$8,009,559. Current year parking revenues are almost back to pre-pandemic, fiscal year 2019's revenue level of \$8,625,213.

# MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

Expenses: Community Development includes the general expenses of the Agency related to fulfilling its mission. Interest on Long-Term Liabilities includes the interest portion of payments related to long-term financing arrangements and lease related activities. Parking Facilities includes the cost of operating the public parking system. Overall, total Agency expenses in fiscal year 2022 decreased slightly by \$263,406.

### **Budgetary Highlights**

The fiscal year 2022 budget was amended once during the year. The budget was decreased for amounts related to the timing of capital improvement projects that were continued into the next fiscal year or for capital improvement projects that were added, deleted or modified during the fiscal year.

### **Capital Assets**

Tables 3 and 4 present the Agency's Capital Assets. During fiscal year 2022, the Agency completed several projects that started in prior year in Agency-owned garages. Therefore, a total of \$1,781,616 is recorded as transfers from construction in progress to buildings and improvements other than buildings. These projects are: 9<sup>th</sup> & Front Garage Stairs Structural Repairs; 10<sup>th</sup> & Front Garage Structural Repairs; Garage Waterproofing; 10<sup>th</sup> & Front Garage Stair Tower Enclosure.

During fiscal year 2022, the Agency adopted GASB Statement No. 87, *Leases*. The implementation of this standard requires recording and disclosing right-to-use lease assets. Therefore, a total of \$2,599,497 is recorded as right-to-use lease assets, net of accumulated amortization. The fiscal year 2021 amounts do not reflect the GASB 87 implementation.

Table 3
Capital Assets Net of Depreciation

		Total
		Dollar
		Change
2021	2022	2021-2022
\$ 3,438,944	\$ 3,438,944	\$ -
1,797,079	382,346	(1,414,733)
17,002,365	18,597,573	1,595,208
<u>-</u> _	2,599,497	2,599,497
\$ 22,238,388	\$ 25,018,360	\$ 2,779,972
	\$ 3,438,944 1,797,079 17,002,365	\$ 3,438,944 \$ 3,438,944 1,797,079 382,346 17,002,365 18,597,573 - 2,599,497

See Note 4 to the financial statements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

Table 4
Major Capital Additions during Fiscal 2022

Beginning Balance	\$ 22,238,388
Right-to-Use Leased Asset (Adjustment Implementation Date)	3,160,149
Capital Additions:	
Construction in Progress	366,883
Buildings, Improvements and Equipment	862,256
Total Capital Additions	1,229,139
Current Year Depreciation	(1,048,664)
Current Year Amortization	(560,652)
Ending Balance	\$ 25,018,360

### **Long-Term Liabilities**

Table 5 summarizes the principal amounts of the Agency's Long-Term Liabilities (See also Note 5 – Long-Term Liabilities). The changes in Long-Term Liabilities represent the principal payments on those liabilities.

During fiscal year 2022, the Agency adopted GASB Statement No. 87, *Leases*. The implementation of this standard requires recording and disclosing lease liabilities. Therefore, a total of \$2,740,057 is recorded as long-term liabilities. The fiscal year 2021 amounts do not reflect the GASB 87 implementation.

Table 5 Long-Term Liabilities

				Total
				Dollar
				Change
Activity	Туре	2021	2022	2021-2022
2011 B	Note	\$ 3,780,000	\$ -	\$ (3,780,000)
2017 A	Bond	5,655,000	-	(5,655,000)
2017 B	Bond	2,280,000	-	(2,280,000)
Leases	-		2,740,057	2,740,057
Total		\$ 11,715,000	\$ 2,740,057	\$ (8,974,943)

See Note 5 to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

#### **Economic Factors**

CCDC, the urban renewal agency for Boise City, creates a five-year, fiscally responsible Capital Improvement Plan (CIP) as a predictable framework to collaborate with agencies and community partners to achieve economic and redevelopment goals that align with the long-term vision for City of Boise. The CIP is built in conjunction with the one-year budget to allocate limited resources by district to various capital improvement projects and participation program agreements. The plan is evaluated and revised periodically to make necessary adjustments as conditions change.

Highlights of each urban renewal district are as follows:

The River-Myrtle / Old Boise (RMOB) district is fast approaching its statutory termination year. CCDC's current 5-Year CIP, FY2023-27, encompasses RMOB's final three years and programs all projected revenues for a variety of public investments, working with partners and independently. East of Capitol Boulevard in and around Old Boise and along east, west arterials Myrtle and Front streets, several large apartment buildings that were under constructions in the past few years are now complete. Two significant place-making and infrastructure projects in the district are (1) Old Boise Blocks Reinvestment and Visioning, a multi-block improvement project that covers eight city blocks along the east end of Grove Street, adjacent to Boise's downtown core, with focus given to Grove Street itself between 3<sup>rd</sup> and 5<sup>th</sup> Street; and (2) Rebuild Linen Blocks on Grove Street, a project that will make catalytic infrastructure improvements on Grove Street between 10<sup>th</sup> and 16<sup>th</sup> Streets. These projects are community-driven. They support economic vitality and stronger, more connected neighborhoods.

The Westside district will sunset one year after RMOB, at the end of fiscal year 2026. CCDC used Requests for Proposals to invite developers to propose tailored projects for a small parcel at 1715 Idaho Street (housing infill). The disposition of the parcel occurred on October 15, 2021 to the developer SMR Development LLC. This 48 mixed-income units apartment project has broken ground earlier this year and is now near completion. CCDC also used Requests for Proposals for the Brady Blocks (Block 68), the area around 11<sup>th</sup> & State streets. In December 2021, Edlen & Company's proposal for disposition was selected by our Board. This Block 68 Catalytic Redevelopment Project will be transforming this area with workforce housing, mixed-use residential and mobility hub in the near future. Along Grove Street, two hotels are currently under construction and they are expected to complete in fall 2023 and in spring 2024, respectively. Rebuild 11<sup>th</sup> Street Blocks, one of the biggest infrastructure projects in the district history, broke ground in summer 2022. This project combines the installation of bikeway infrastructure with streetscape improvements to realize plans by the City of Boise and ACHD for 11<sup>th</sup> Street as a corridor that prioritizes cyclists, pedestrians, retail business, and residents while accommodating existing vehicular use. The project spans two districts with the improvements extending into RMOB with the continuation from Grove Street to River Street.

The 30<sup>th</sup> Street district, home to the West End Neighborhood, Esther Simplot Park, Quinn's Pond, and the Whitewater Park, has experienced tremendous revitalization in the nearly 10 years since it was established. This district is positioned to welcome an even broader range of housing options, employment, as well as neighborhood services and amenities. Currently one of the most significant and impactful projects is West End Water Renewal – a collaborative effort brought together by CCDC with City of Boise Public Works Department and various developers. The project will include a new regional lift station, a 530-foot pressurized discharge pipe, and approximately one mile of new or replaced gravity sewer lines. Once all built, it's expected to serve 2,500 units of residential housing.

# MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2022

Agency's newer urban renewal districts: Gateway East – the Agency's first industrial-focused, non-urban district – and Shoreline. Gateway East, located along I-84 between Micron and the Boise Airport, is going strong due to its abundant, multi-mode transportation access and land availability. Some of the large projects in this area include: (1) Red River Logistics and Commerce Centers – the project contemplates concurrent development on two sites, one at 951 E Gowen Road for the Logistics Center and one at 7031 S Eisenman Road for the Commerce Center. In total, it will consist of nearly 1.3 million square feet of Class A industrial space designed to accommodate a wide range of uses including distribution, manufacturing, office, R&D, warehouse, storage, and other industrial uses. (2) AZEK Boise Manufacturing – this project is located at 1001 East Gowen Road, the former Shopko facility and has established a manufacturing facility and distribution center in the West. CCDC attended the ribbon cutting ceremony at AZEK in fall 2022 and toured the beautiful facility.

Shoreline district, straddling the Boise River between Capitol Boulevard west to the Connector, is less a blank slate. Even with comparatively limited potential, it is an extraordinary location along the river and proximate to downtown that will attract high-caliber, urban development. A notable project in this area is the Capitol Student Housing project – a planned mixed-use development comprised of a five-story building with 91 residential units, structured parking and ground floor commercial space.

The Agency and the City of Boise established the State Street Urban Renewal District in November 2021. This new urban renewal district is to promote compact, mixed-use, mixed-income development along State Street between 27th Street and Horseshoe Bend Road and is supportive of and supported by transit. The district has a base valuation year of 2021 and an expiration date of December 31, 2041.

The Agency remains actively engaged with private developers and public agencies to make judicious use of its highly sought-after, catalytic, but limited, resources. CCDC has a distinguished record of and will continue to play a supporting yet indispensable role in the viability of many of the projects that have made this the city's premier era of growth and development.

### **Further Information Available**

This financial report provides citizens, its governing board, appointing and confirming authorities, public and private partners, investors, creditors and legislators with an independent review of Agency finances. Contact Capital City Development Corporation at 121 N. 9<sup>th</sup> Street, Suite 501, Boise, Idaho 83702, 208-384-4264 (voice), www.ccdcboise.com with questions, comments or for additional information.

STATEMENT OF NET POSITION SEPTEMBER 30, 2022

	Governmental Activities
ASSETS	
Cash and investments	\$ 53,816,185
Receivables	
Accounts receivable	1,121,156
Interest receivable	35,994
Taxes receivable	22,120,133
Lease receivable	756,236
Prepaids and deposits	46,334
Restricted cash	507,398
Property held for resale or development	10,967,498
Capital assets	
Land, non-depreciable	3,438,944
Construction in progress, non-depreciable	382,346
Buildings, improvements, and equipment,	
net of accumulated depreciation	18,597,573
Right to use leased assets, net of accumulated	
amortization	2,599,497_
TOTAL ASSETS	114,389,294
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	878,574
TOTAL DEFERRED OUTFLOWS OF RESOURCES	878,574
LIABILITIES	
Accounts payable	2,456,626
Accrued liabilities	205,424
Advanced revenues	30,842
Refundable deposits	51,272
Long-term debt	•
Current portion of lease liabilities	519,971
Long-term portion of lease liabilities	2,220,086
Net pension liability	1,582,707
TOTAL LIABILITIES	7,066,928
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue - property tax	22,120,133
Deferred inflows related to leases	743,698
Deferred inflows related to pensions	55,334
TOTAL DEFERRED INFLOWS OF RESOURCES	22,919,165
NET POSITION	
Net investment in capital assets	22,278,302
Restricted	62,023,163
Unrestricted	980,310
TOTAL NET POSITION	\$ 85,281,775

STATEMENT OF ACTIVITIES
YEAR ENDED SEPTEMBER 30, 2022

							Net (Expense)
							Revenue and
							Changes in
			P	rogram Revenue	es		Net Position
				Operating	Capital		
		Ch	arges for	<b>Grants and</b>	Grants a	nd	Governmental
Functions / Programs	Expenses		Services	Contributions	Contributi	ons	Activities
Governmental activities							
Community development	\$ 13,352,603	\$	702,643	\$ 1,762,959	\$	-	\$ (10,887,001)
Interest on long-term liabilities	203,980		-	-		-	(203,980)
Parking facilities	3,962,318	8	3,009,559				4,047,241
Total	\$ 17,518,901	\$ 8	3,712,202	\$ 1,762,959	\$		(7,043,740)
		Gen	eral revenu	ies:			
		Pro	perty tax ir	ncrement			19,372,947
		Uni		nvestment earn	ings		68,295
			Total gene	ral revenues			19,441,242
		Char	nge in net p	osition			12,397,502
				eginning of Year	•		72,884,273
		Net	position, Er	nd of Year			\$ 85,281,775

BALANCE SHEET – GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

	General Fund	River Myrtle District RA Fund	Westside District RA Fund	30th Street District RA Fund
ASSETS				
Cash and investments	\$ 1,198,307	\$ 25,765,895	\$ 9,158,678	\$ 2,016,957
Accounts receivable	13,382	622,970	377,915	-
Interest receivable	35,994	-	-	-
Taxes receivable	-	10,981,773	4,113,932	1,176,644
Leases receivable	-	-	49,123	-
Prepaids	1,084	15,250	-	-
Restricted cash	-	-	-	-
Property held				
for resale or development		3,815,171	7,152,327	
	\$ 1,248,767	\$ 41,201,059	\$ 20,851,975	\$ 3,193,601
LIABILITIES, DEFERRED INFLOW				
OF RESOURCES AND FUND BAL	ANCES			
LIABILITIES				
Accounts payable	\$ 61,949	\$ 1,155,451	\$ 217,989	\$ 117,969
Accrued liabilities	205,424	-	-	-
Advanced revenues	-	-	-	-
Refundable deposits			51,272	
Total liabilities	267,373	1,155,451	269,261	117,969
DEFERRED INFLOW OF RESOURCES	;			
Unavailable- property tax	-	10,981,773	4,113,932	1,176,644
Deferred Inflows related to		, ,	, ,	
lease liabilities	-	-	49,076	-
Total deferred inflows		10,981,773	4,163,008	1,176,644
FUND BALANCES				
Nonspendable	1,084	3,830,421	7,152,327	-
Restricted	-	25,233,414	9,267,379	1,898,988
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	980,310			
Total fund balances	981,394	29,063,835	16,419,706	1,898,988
	\$ 1,248,767	\$ 41,201,059	\$ 20,851,975	\$ 3,193,601

BALANCE SHEET – GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

Shoreline District RA Fund		Gateway East District RA Fund		State Street District RA Fund		Parking Fund	G(	Total overnmental Funds
\$ 804,626 - -	\$	3,088,965 - -	\$	- -	\$	11,782,757 106,889	\$	53,816,185 1,121,156 35,994
532,383		4,461,820		853,581		-		22,120,133
-		-		-		707,113		756,236
-		-		-		30,000		46,334
-		-		-		507,398		507,398
								10,967,498
\$ 1,337,009	\$	7,550,785	\$	853,581	\$	13,134,157	\$	89,370,934
\$ 14,077	\$	462,548	\$	-	\$	426,643	\$	2,456,626
-		-		-		-		205,424
-		-		-		30,842		30,842
-		-		_		-		51,272
 14,077		462,548				457,485		2,744,164
532,383		4,461,820		853,581		-		22,120,133
-		-		-		694,622		743,698
532,383		4,461,820		853,581		694,622		22,863,831
700 5 40		2 626 447		-		30,000		11,013,832
790,549		2,626,417		-		7,396		39,824,143
-		-		-		500,000 11,444,654		500,000 11,444,654
-		-		-		±±,444,034 -		980,310
790,549		2,626,417				11,982,050		63,762,939
\$ 1,337,009	\$	7,550,785	\$	853,581	\$	13,134,157	\$	89,370,934

# RECONCILIATION OF NET POSITION IN THE STATEMENT OF NET POSITION TO THE FUND BALANCE IN THE BALANCE SHEET

**SEPTEMBER 30, 2022** 

Amounts reported for *governmental activities* in the Statement of Net Position are different because:

Total fund balance	\$63,762,939
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Cost of land 3,438,944	
Cost of construction in progress 382,346	
Cost of buildings, improvements, equipment and artwork 35,716,708	22 442 252
Accumulated depreciation (17,119,135)	22,418,863
Right-to-use asset related to leases 3,160,149	
Accumulated deprecation on right-to-use assets (560,652)	2,599,497
Long-term liability is not due and payable in the current period and therefore is not	
reported in the funds.	
Net pension liability (1,582,707)	(1,582,707)
Long-term liability is not due an dpayable in the current period and therefore is not	
reported in the funds.	
Lease liability - current portion (519,971)	
Lease liability - long-term portion (2,220,086)	(2,740,057)
Deferred outflows and inflows of resources related to pensions are applicable to	
future periods and, therefore, are not reported in the funds.	
Deferred outflows of resources related to pensions:	
Net difference between projected and actual investment	
earnings on pension plan investments 364,162	
Changes of assumptions 258,029	
Contributions made subsequent to measurement date 53,898	
Changes in proportionate share 28,445	070 574
Differences between expected and actual experience174,040_	878,574
Deferred inflows of resources related to pensions:	
Changes in proportionate share (48,270)	
Differences between expected and actual experience (7,064)	(55,334)
Net position for governmental activities	\$85,281,775

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2022

	General Fund	River Myrtle District RA Fund	Westside District RA Fund	30th District RA Fund	
REVENUES					
Lease	\$ -	\$ 106,795	\$ 111,276	\$ -	
Interest	4,853	70,146	23,834	5,042	
Unrealized loss on investments	(1,693)	(42,607)	(13,949)	(3,100)	
Other	77,356	1,207,107	471,008	-	
Parking	-	68,227	10,620	-	
Revenue allocation funds		11,118,289	4,295,431	1,050,607	
Total revenues	80,516	12,527,957	4,898,220	1,052,549	
EXPENDITURES					
Administrative expenses	2,766,208	-	-	-	
Operating expenses	512,289	185,891	262,011	350	
Capital outlay and					
related expenses	96,755	4,937,805	2,142,241	733,622	
Debt service - principal	64,121	8,290,971	-	-	
Debt service - interest	20,749	53,439			
Total expenditures	3,460,122	13,468,106	2,404,252	733,972	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(3,379,606)	(940,149)	2,493,968	318,577	
	(0,010,000)	(0.10)=10)		5 2 3 / 5 1 1	
OTHER FINANCING SOURCES (USES) Interfund transfers	3,374,864	517,017	(646,435)	(253,377)	
Gain (loss) on sale of properties held for resale	-	-	(7,739)	-	
, , , , ,					
Total other financing sources (uses)	3,374,864	517,017	(654,174)	(253,377)	
NET CHANGE IN FUND BALANCES	(4,742)	(423,132)	1,839,794	65,200	
FUND BALANCES, BEGINNING OF YEAR	986,136	29,486,967	14,579,912	1,833,788	
FUND BALANCES, END OF YEAR	\$ 981,394	\$ 29,063,835	\$ 16,419,706	\$ 1,898,988	

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2022

Shoreline District RA Fund	Gateway East District RA Fund	State Street District RA Fund	Parking Fund	Total Governmental Funds
\$ - 1,621 (1,111) - -	\$ - 7,768 (4,615) - -	\$ - - - - -	\$ 484,572 39,688 (17,582) 7,488 7,930,712	\$ 702,643 152,952 (84,657) 1,762,959 8,009,559
483,242	2,425,378		8,444,878	<u>19,372,947</u> 29,916,403
- 1,251	- 2,076	- -	- 2,491,305	2,766,208 3,455,173
20,486	975,129 - 	- - -	1,587,157 3,780,000 137,100	10,493,195 12,135,092 211,288
21,737	977,205		7,995,562	29,060,956
462,015	1,451,326		449,316	855,447
7,070	(344,332)	<u>-</u>	(2,654,807)	- (7,739)
7,070	(344,332)		(2,654,807)	(7,739)
469,085	1,106,994	-	(2,205,491)	847,708
321,464	1,519,423		14,187,541	62,915,231
\$ 790,549	\$ 2,626,417	\$ -	\$ 11,982,050	\$ 63,762,939

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

YEAR ENDED SEPTEMBER 30, 2022

Amounts reported for governmental activities	in the Statement of Activities are different
because:	

Net change in fund balances - total governmental funds

\$ 847,708

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay 1,229,138
Depreciation and amortization (1,609,316)

(1,609,316) (380,178)

Amortize deferred economic gain (loss) on refunded debt

2017 B Refunding (23,946) (23,946)

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but a reduction of long-term liabilities in the statement of net position. In addition, interest expense is not recognized in the governmental funds until it is legally due, but is recognized when incurred and payable in the Statement of Activities.

Principal payments of long-term debt 11,715,000
Change in interest payable 31,254 11,746,254

Lease principal payments 420,092 420,092

In the Governmental funds, pension contributions are considered an expense, while on the Statement of Activities the contributions are considered a deferred outflow because they are made subsequent to the measurement date. The cost of pension benefits earned net of employee contribution is reported as pension expense.

Adjustments to pension contribution 201,057
Pension expense related to net pension liability (413,485) (212,428)

Changes in net position of governmental activities \$ 12,397,502

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

### Note 1 - Summary of Significant Accounting Policies

### **Financial Reporting Entity**

Capital City Development Corporation (the Agency) is an urban renewal agency created by the City of Boise (the City) under the Idaho Urban Renewal Law of 1965, as amended, and is an independent public body, corporate and politic. The Agency provides urban renewal services to the City of Boise and its citizens but is not a component unit of the City. The commissioners are appointed by the Mayor and approved by City Council. These statements present only the funds and account groups of the Agency in conformity with generally accepted accounting principles.

#### **Urban Renewal Districts**

The Agency currently has five urban renewal districts: River Myrtle/Old Boise District, Westside District, 30<sup>th</sup> Street District, Shoreline District, and Gateway East District.

River Myrtle/Old Boise District – the City's largest district, was established in 1996 and will end in fiscal year 2025.

Westside District – was established in 2003 and will end in fiscal year 2026.

30<sup>th</sup> Street District –was established in 2014 and will end in fiscal year 2033.

Shoreline District –was established in 2019 and will end in fiscal year 2039.

Gateway East District –was established in 2019 and will end in fiscal year 2039.

State Street District – was established in 2022 and will end in fiscal year 2042.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position) report information on all of the non-fiduciary activities of the Agency. For the most part, the effect of inter-fund activity has been removed from these statements. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, service or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

The Agency reports the following major governmental funds:

River Myrtle/Old Boise District Revenue Allocation Special Revenue Fund — The River Myrtle/Old Boise District accounts for the revenues derived from the revenue allocation area within the River Myrtle/Old Boise District and was established as a funding mechanism to provide public infrastructure improvements. The revenues are first pledged to repay the Series 2017 A Redevelopment Bond, the 2017 B Refunding Redevelopment Bond and the 2011 B Revenue Refunding Note. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

<u>Westside Revenue District Allocation Special Revenue Fund</u> – The Westside District accounts for the revenues derived from the revenue allocation area within the Westside District and was established as a funding mechanism to provide public infrastructure improvements. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

<u>30<sup>th</sup> Street District Revenue Allocation Special Revenue Fund</u> - The 30th Street District accounts for the revenues derived from the revenue allocation area within the 30th Street District and was established as a funding mechanism to provide public infrastructure improvements. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

<u>Shoreline District Revenue Allocation Special Revenue Fund</u> - The Shoreline District accounts for the revenues derived from the revenue allocation area within the Shoreline District and was established as a funding mechanism to provide public infrastructure improvements. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

<u>Gateway East District Revenue Allocation Special Revenue Fund</u> - The Gateway East District accounts for the revenues derived from the revenue allocation area within the Gateway East District and was established as a funding mechanism to provide public infrastructure improvements. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

<u>State Street District Revenue Allocation Special Revenue Fund</u> - The State Street District accounts for the revenues derived from the revenue allocation area within the State Street District and was established as a funding mechanism to provide public infrastructure improvements. Revenues may only be expended in accordance with the provisions of the urban renewal statutes.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

<u>Parking Special Revenue Fund</u> – This fund includes the parking activities of the Agency's five structure public parking facilities and the 250 parking spaces acquired at 11<sup>th</sup> & Front garage in fiscal year 2018. The five structure public parking facilities are: Capitol & Main garage (formerly Capitol Terrace), 9th & Front garage (formerly City Centre), 9th & Main garage (formerly Eastman), 10th & Front garage (formerly Grove Street) and Capitol & Myrtle garage (formerly Myrtle Street). The revenues of the Parking Fund are pledged to support the operations of the Fund. Net parking revenues are otherwise unrestricted and are used for repayment of the Series 2011 B, 2017 A and 2017 B debt, parking system operations and maintenance and are also available for general Agency use.

<u>General Fund</u> – This fund includes the personnel costs for Agency staff, general office operations as well as downtown-wide activities and program delivery.

As mentioned the effect of inter-fund activity has generally been eliminated from the government-wide financial statements. Amounts reported as program revenues include: 1) charges for services, or privileges provided, 2) operating grants and contributions (which includes various reimbursements), and 3) capital grants and contributions (which includes reimbursement from Ada County for the Courthouse Corridor development project). Internally dedicated resources are reported as general revenues rather than as program revenues. When applying revenues to a program for which unrestricted and restricted revenues are used, restricted revenues are applied first.

#### **Cash and Investments**

Cash represents all cash on hand and in banks. Investments with original maturities of three months or less from the date of acquisition are also considered cash and cash equivalents.

### Investments

Investments are stated at fair value, as determined by quoted market prices, except for any certificates of deposit, which are non-participating contracts, and are therefore carried at amortized cost. Interest earned is allocated on a basis of average investment balance. Idaho Code provides authorization for the investment of funds as well as to what constitutes an allowable investment. The Agency policy for investment of idle funds is consistent with Section 50-1013, Idaho Code.

Idaho Code limits investments of public funds to the following general types:

Certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of state and local governmental entities.

Time deposit accounts, tax anticipation and interest-bearing notes.

Bonds, treasury bills, debentures, or other similar obligations of the United States Government and United States Government Agencies.

Repurchase agreements secured by the above.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

#### **Custodial Credit Risk**

For deposits and investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its deposits, investments or collateral securities that are in the possession of an outside party. The Agency limits its investments to institutions that are registered with the State of Idaho Department of Finance that adhere to the Securities and Exchange Commission Rule 15C3-1 (uniform net capital rule). Non-bank broker/dealer firms and individuals doing business with the Agency must be registered with the National Association of Securities Dealers.

At year end, the carrying amount of the Agency's deposits were \$33,537,637 and the bank balance was \$33,628,140. Of the bank balance, \$250,000 was covered by federal depository insurance; in addition Federal Home Loan Bank of Cincinnati issued a letter of credit that would allow the Agency to draw up to \$46,000,000 or the amount of the deposit balance, in the event of bank default. All cash is held in national financial institutions located in Ada County.

#### **Concentration of Credit Risk**

Per GASB Statement No. 40, Concentration of Credit Risk is defined as the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Agency's policy is to avoid concentration in securities from a specific issuer or business sector other than U.S. Securities. However, the policy does not specifically limit the concentration in any single issuer. No single issuer exceeded 5% of the Agency's total investments.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely impact the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The weighted average maturity of the Local Government Investment Pool is 115 days as of September 30, 2022.

### Property Taxes (Tax Increment Revenue) Receivable

Property taxes are recognized as revenue when the amount of taxes levied is measurable, and proceeds are available to finance current period expenditures.

Available tax proceeds include property tax receivables expected to be collected within sixty days after year end. Property taxes attach as liens on properties on January 1, and are levied in September of each year. Tax notices are sent to taxpayers during November, with tax payments scheduled to be collected on or before December 20. Taxpayers may pay all or one half of their tax liability on or before December 20, and if one half of the amount is paid, they may pay the remaining balance by the following June 20. Since the Agency is on a September 30 fiscal year end, property taxes levied during September for the succeeding year's collection are recorded as unearned revenue at the Agency's year end and recognized as revenue in the following fiscal year. Ada County bills and collects taxes for the Agency.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency received property taxes during the current fiscal year in the amounts of \$11,118,289 from the River-Myrtle/Old Boise District, \$4,295,431 from the Westside District and \$1,050,607 from 30th Street District, \$483,242 from Shoreline District, and \$2,425,378 from Gateway East District.

#### **Accounts Receivable**

The Agency provides credit based on contractual agreements in the normal course of business. An allowance for doubtful accounts is based on management's review of the outstanding receivables, historical collection information and existing economic conditions. Accounts receivable are past due based on the terms of the contracts and interest is charged on overdue receivables on a case-by-case basis as allowed by the contracts. Based on management's review of accounts receivable, no allowance was deemed necessary as of September 30, 2022.

#### **Lease Receivables**

Lease receivables are recorded by the Agency as the present value of future lease payments expected to be received from the lessee during the lease term, reduced by any provision for estimated uncollectible amounts. Lease receivables are subsequently reduced over the life of the lease as cash is received in the applicable reporting period. The present value of future lease payments to be received are discounted based on a borrowing rate determined by the Agency.

### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Assets are recorded at historical costs or estimated historical cost if purchased or constructed. Donated capital assets are valued at their estimated acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets lives are not capitalized.

Depreciation is computed using the straight-line method, over the estimated useful lives of the assets as follows:

	Estimated Useful
	<u>Life (Years)</u>
Buildings	30 - 45
Improvements	10 - 45
Parking equipment	7
Office furniture and equipment	3 - 10

Right to use leased assets are recognized at the lease commencement date and represent the Agency's right to use an underlying asset for the lease term. Right to use leased assets are measured at the initial value of the lease liability plus any payments made to the lessor before commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term, plus any initial direct costs necessary to please the lease asset into service. Right to use leased assets are amortized over the lease term using the straight-line method.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

### **Property Held for Resale or Development**

Property held for resale or development includes several properties in the River Myrtle/Old Boise and Westside Districts and reflected in the accompanying balance sheets. In furtherance of the Agency's purpose of redeveloping downtown Boise, these properties may be disposed of for consideration that is substantially less than carrying value.

### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Lease Liabilities**

Lease liabilities represent the Agency's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the lease commencement date based on the present value of future lease payments expected to be made during the lease term. The present value of lease payments are discounted based on a borrowing rate determined by the Agency.

#### Deferred Outflows/Inflows of Resources and Unavailable Revenue

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The Agency has two items that qualify for reporting in this category. The first item is the deferred charge on refunding reported in the Government-Wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is the deferred inflows related to pensions reported in the Government-Wide Statement of Net Position. See Note 6 for details of deferred inflows related to pensions.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods, so will not be recognized as an inflow of resources (revenue) until that time. The Agency has three items that qualify for reporting in this category. The governmental funds report unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The second item is the deferred inflows related to pensions reported in the Government-Wide Statement of Net Position. See Note 6 for details of deferred inflows related to pensions. The third item is deferred inflows related to leases where the Agency is the lessor and is reported in the governmental funds balance sheet and statement of net position. The deferred inflows of resources related to leases are recognized as an inflow of resources (revenue) on the straight-line basis over the term of the lease. See Note 7 for details of deferred inflows related to leases.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

### Implementation of GASB Statement No. 87

As of October 1, 2021, the Agency adopted GASB Statement No. 87, *Leases*. The implementation of this standard establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The standard requires recognition of certain right to use leased assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The standard also requires lessors to recognize a lease receivable and deferred inflow of resources. As a result of implementing this standard the Agency recognized a lease receivable and deferred inflow of resources in the amount of \$893,038 and \$893,038 as of October 1, 2021, respectively. The Agency also recognized a right of use asset and lease liability of \$3,160,149 and \$3,160,149 as of October 1, 2021, respectively. As a result of these adjustments there was no effect on beginning net position. The additional disclosures required by this standard are included in Note 7.

### **Fund Equity**

The Agency established accounting policies related to GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement redefines the elements of fund balance in governmental funds and more clearly describes the different types of governmental funds to make the nature and extent of the constraints placed on a government's fund balance more transparent. Accordingly, the beginning fund balance of certain government funds have been restated. The governmental fund types classify fund balances as follows:

Fund balance is reported as nonspendable when the resources cannot be spent because they are either legally or contractually required to be maintained intact, or are in a nonspendable form such as inventories, prepaid accounts, and assets held for resale.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when the Agency Board of Commissioners passes an ordinance or resolution that places specific constraints on how the resources may be used. The Board of Commissioners can modify or rescind the ordinance or resolution at any time through passage of an additional ordinance or resolution, respectively.

Fund balance is reported as assigned when it is intended for a specific purpose and the authority to "assign" is delegated to the Agency's Executive Director.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

The Board of Commissioners is the Agency's highest level of decision making authority. The Board adopted the Fund Balance Policy that recommends a spending order of restricted, committed, assigned and then unassigned unless the Board approves otherwise.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

Per the guidance in the policy, the Board established that an emergency repair reserve in the minimum amount of \$500,000 shall be on hand as of September 30th of each fiscal year in the Parking fund. Funds within this reserve may be used intra-fiscal year for unforeseen, non-routine repair and maintenance expenditures in the garages when failure to do such repair and maintenance could adversely affect life safety or the ability to operate the garage(s) normally in the immediate future. The Board will evaluate the emergency repair reserve amount as part of each fiscal year's budget process and may amend the amount by resolution as it deems appropriate. The balance in the Parking Emergency Repair Reserve fund as of September 30, 2022 was \$500,000.

The Board further determined that it may be appropriate to set aside funds apart from working capital for a future project or initiative pursuant generally to the budget and related documents such as the capital improvement plan and parking reinvestment program. The Board delegated its authority to assign funds in this manner to the Executive Director. As of September 30, 2022, \$11,444,654 was assigned in the Parking fund for parking reinvestment projects and commitments budgeted in fiscal year 2022.

#### **Estimates**

The preparation of the Agency's financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Significant estimates used in the report relate to the estimated net pension liability. It is reasonably possible that the significant estimates used will change within the next year.

### Note 2 - Restricted Assets

The Agency has six revenue allocation funds, one for each of its revenue allocation districts. Title 50, Chapter 20 and Chapter 29 of Idaho Code delineates the purposes for which revenue allocation funds may be spent by urban renewal agencies, along with the purposes set forth in the Agency's several urban renewal plans. Since the use of funds is proscribed in statute, the fund balance of the revenue allocation funds is considered restricted under the definitions provided in GASB Statement 54. Therefore, fund balance in its entirety is reported as restricted on the fund financial statements.

Restricted fund balances as of September 30, 2022:

River Myrtle District Revenue Allocation Fund	\$ 25,233,414
Westside District Revenue Allocation Fund	9,267,379
30th Street District Revenue Allocation Fund	1,898,988
Shoreline District Revenue Allocation Fund	790,549
Gateway East District Revenue Allocation Fund	2,626,417
Parking Fund	7,396

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The restricted balance in the Parking Fund is restricted for reserves on the outstanding bonds. Restricted assets consist of cash and investments held by the Agency's agent in the Agency's name. Investments are generally held until maturity. The bond resolutions limit investments to certain types of securities which meet defined standards.

### Note 3 - Interfund Transfers

Interfund transfers are made for one primary purpose. Transfers are made as a method of allocating the costs of program operations to their respective funds. The program operations costs are shown in the General Fund.

## Note 4 - Capital Assets

Capital asset activity for the year ended September 30, 2022, was as follows:

	September 30, 2021	Additions	Deletions	Transfers	September 30, 2022
<b>Governmental Activities</b>					
Capital assets, not depreciated					
Land	\$ 3,438,944	\$ -	\$ -	\$ -	\$ 3,438,944
Construction in progress	1,797,079	366,883		(1,781,616)	382,346
	5,236,023	366,883		(1,781,616)	3,821,290
Capital assets, depreciated					
Buildings	27,789,039	242,119	-	1,777,561	29,808,719
Improvements other than buildings	4,765,657	542,313	-	4,055	5,312,025
Equipment	518,140	77,824	-	-	595,964
Total	33,072,836	862,256	_	1,781,616	35,716,708
Less accumulated depreciation					
Buildings	(12,589,947)	(685,654)	-	-	(13,275,601)
Improvements other than buildings	(3,032,460)	(319,372)	-	-	(3,351,832)
Equipment	(448,064)	(43,638)			(491,702)
Total	(16,070,471)	(1,048,664)	_	-	(17,119,135)
Total depreciated capital assets, net	17,002,365	(186,408)	_	1,781,616	18,597,573
Governmental activities capital assets, net	\$22,238,388	\$ 180,475	\$ -	\$ -	\$22,418,863

Depreciation expense was charged to functions of the primary government as follows:

**Governmental Activities** 

Parking \$ 1,031,013 Community Development 17,651

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# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

During fiscal year 2022, the Agency adopted GASB Statement No. 87, *Leases*. The implementation of this standard requires recording and disclosing right-to-use lease assets. Therefore, a total of \$2,599,497 is recorded as right-to-use lease assets, net of accumulated amortization.

	(Implen	nentation Da	ite)					
	Sep	tember 30,					Se	ptember 30,
		2021		Additions	Delet	tions		2022
Right to use Leased Assets Being Amortized								
Right-to-use leased building	\$	2,343,002	\$	-	\$	-	\$	2,343,002
Right-to-use leased land		817,147		-		-		817,147
		3,160,149		-		-		3,160,149
Less Accumulated Amortization for								
Right-to-use leased building		-		356,364		-		356,364
Right-to-use leased land				204,288		-		204,288
Total accumulated amortization		-		560,652		-		560,652
Net right to use leased assets	\$	3,160,149	\$	(560,652)	\$	-	\$	2,599,497
Amortization Expense  Community Development			\$	560,652				

## Note 5 - Long-Term Liabilities

At September 30, 2022, long-term debt consists of the following:

	 Beginning Balance	Ac	dditions	Reductions	Ending Balance	ue Within One Year
Governmental activities Leases 2011 B 2017 A 2017 B	\$ 3,160,149 3,780,000 5,655,000 2,280,000	\$	- - - -	\$ (420,092) (3,780,000) (5,655,000) (2,280,000)	\$ 2,740,057 - - - -	\$ 519,971 - - -
	\$ 14,875,149	\$	-	\$ (12,135,092)	\$ 2,740,057	\$ 519,971

The 2011 B Revenue Refunding Note was issued through the Boise City Housing Authority, is tax exempt but subject to the alternative minimum tax and has a fixed rate of 4.75% and was scheduled to mature on September 1, 2024. The Series 2017 A Bond is tax exempt with a fixed rate of 2.32% that was scheduled to mature on September 1, 2024. The Series 2017 B Bond is tax exempt with a fixed rate of 2.82% that was scheduled to mature on September 1, 2024.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency early redeemed all three bonds mentioned above on December 1, 2021. The early redemption included payments for the outstanding principal of \$11,715,000, the accrued interest of \$93,761 and prepayment fees of \$107,665. The early redemption resulted in a total savings of \$557,574 in interest expense, compared to the original debt service schedule for these three bonds.

During fiscal year 2022, the Agency adopted GASB Statement No. 87, *Leases*. The implementation of this standard requires recording and disclosing lease liabilities. Therefore, a total of \$2,740,057 is recorded as long-term liabilities.

The annual requirements to pay the leased related liabilities as of September 30, 2022, are shown below.

		Governmen	tal Acti	vities		
		Principal		nterest		Total
2023	\$	519,971	\$	25,075	\$	545,046
2024		578,045		21,345		599,390
2025		509,503		17,507		527,010
2026		168,134		14,674		182,808
2027		176,010		12,284		188,294
2028-2032		788,394		22,992		811,386
					_	
Total lease payments	<u>Ş</u>	2,740,057	<u>Ş</u>	113,877	Ş	2,853,934

### Note 6 - Pension Plan

### **Plan Description**

The Agency contributes to the Public Employee Retirement System of Idaho (PERSI or System) Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by the PERSI Retirement Board. The Base Plan covers substantially all employees of the State of Idaho and a variety of participating local and special district political subdivisions. As a special purpose unit of local government the Agency is an eligible public employer and Agency employees are eligible public employees. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information. That report may be obtained at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the PERSI Retirement Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens, but not members of the Base Plan except by reason of having served on the Board.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

#### **Pension Benefits**

The Base Plan provides retirement, disability, death and survivor benefits for eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

### **Member and Employer Contributions**

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees. As of June 30, 2022, it was 7.16% for general employees. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.94% for general employees.

The Agency's contributions were \$201,057 for the year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At September 30, 2022, the Agency reported a liability for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of July 1, 2022, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Agency's proportion of the net pension liability (asset) was based on the Agency's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At July 1, 2022, the Agency's proportion was 0.0418289% compared with 0.0445123% at July 1, 2021.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

For the year ended September 30, 2022, the Agency recognized pension expense of \$413,485. At September 30, 2022, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ou	Deferred utflows of esources	Inf	eferred flows of sources
Differences between expected and actual experience	\$	174,040	\$	7,064
Changes in assumptions or other inputs		258,029		-
Net difference between projected and actual earnings on				
pension plan investments		364,162		-
Changes in the employer's proportion and differences between the employer's contributions and the employer's				
proportionate contributions		28,445		48,270
Agency's contributions subsequent to the measurement date		53,898		
Total	\$	878,574	\$	55,334

An amount reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date totaling \$53,898 will be recognized as a reduction of the net pension liability (asset) in the year ending September 30, 2023.

The average of the expected remaining service lives of all employees that are provided with pensions through the Base Plan (active and inactive employees) determined at July 1, 2021 the beginning of the measurement period ended June 30, 2022 is 4.6 years.

The amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Ended September 30,	
3	\$

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

#### **Actuarial Assumptions**

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of normal payroll costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability (asset) based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30 percent
Salary increases including inflation	3.05 percent
Investment rate of return-net of investment fees	6.35 percent
Cost of living (COLA) adjustments	1.00 percent

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service and beneficiaries. These rates were adopted for the valuation dated July 1, 2021.

#### **Contributing Members, Service Retirement Members, and Beneficiaries**

continue and the contin	
General Employees and All Beneficiaries - Males	Pub-2010 General Tables, increased 11%
General Employees and All Beneficiaries - Females	Pub-2010 General Tables, increased 21%
Teachers - Males	Pub-2010 Teacher Tables, increased 12%
Teachers - Females	Pub-2010 Teacher Tables, increased 21%
Fire & Police - Males	Pub-2010 Safety Tables, increased 21%
Fire & Police - Females	Pub-2010 Safety Tables, increased 26%
	5% of Fire and Police active member deaths are
	assumed to be duty related. These assumptions
	were adopted July 1, 2021.
Disabled Members - Males	Pub-2010 Disabled Tables, increased 38%
Disabled Members - Females	Pub-2010 Disabled Tables, increased 36%

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets. The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

**Capital Market Assumptions from Callen 2022** 

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Cash	0.00%	0.00%
Large Cap	18.00%	4.50%
Small/Mid Cap	11.00%	4.70%
International Equity	15.00%	4.50%
Emerging Markets Equity	10.00%	4.90%
Domestic Fixed	20.00%	-0.25%
TIPS	10.00%	-0.30%
Real Estate	8.00%	3.75%
Private Equity	8.00%	6.00%

#### Discount Rate

The discount rate used to measure the total pension liability (asset) was 6.35%. The projection of cash flows is used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset). The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the Employer's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate.

The following presents the Employer's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.35 percent, as well as what the Employer's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.35 percent) or 1-percentage-point higher (7.35 percent) than the current rate:

	1% Decrease	Current Discount	1% Increase
	(5.35%)	Rate (6.35%)	(7.35%)
Employer's proportionate share of the net			
pension liability (asset)	\$ 2,793,323	\$ 1,582,707	\$ 591,849

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained at www.persi.idaho.gov.

#### Payables to the Pension Plan

At September 30, 2022, the Agency reported payables to the defined benefit pension plan of \$21,546 for legally required employer contributions and \$0 for legally required employee contributions which had been withheld from employee wages but not yet remitted to PERSI.

#### Defined Contribution – PERSI Choice 401(k)

Employees of the Agency participating in the PERSI Base Plan may enroll in the PERSI Choice 401(k) defined contribution retirement savings plan available to active members. Participation is voluntary. The PERSI Choice 401(k) is intended to be a governmental plan within the meaning of Code Section 414 (d) and within the meaning of section 3(32) of the Employee Retirement Income Security Act (ERISA) and as such, is exempt from provisions of Title I ERISA. The Agency will match participants' contributions in the PERSI Choice 401(k) up to 4% of base annual salary. A participant shall be 100% vested in their individual account at all times. The authority of the benefit and contribution terms are established and amended by the PERSI Board. The Agency recognized \$64,714 contributions to the PERSI Choice 401(k) as benefits expense during the year ended September 30, 2022. The Agency recognized \$0 for the employer's liability outstanding for contributions for the period ended September 30, 2022.

#### Note 7 - Leases

#### **Lessee Activities**

The Agency leases two office facilities and certain leases of land held for redevelopment. The leases are for various terms, under long-term, non-cancelable lease agreements and expire at various dates through 2031. The lease liability was valued using discount rates between 0.63% and 1.39%. These rates are approximate borrowing costs for the Agency as of October 1, 2021, which was the implementation date of the GASB Statement No. 87, *Leases* Standard. The total amount of right to use leased assets and the related accumulated amortization on right to use leased assets was \$3,160,149 and \$560,652, as of September 30, 2022, respectively.

#### **Lessor Activities**

The Agency has accrued a lease receivable for four building leases. The receivable is measured at the present value of lease payments expected to be received during the lease terms. The remaining receivable for these leases was \$756,236 for the year ended September 30, 2022.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

A deferred inflow of resources is recorded for applicable leases at the initiation of leases in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease. Deferred inflows related to these leases were \$743,698 as of September 30, 2022. Interest revenue recognized on these leases was \$9,876 for the year ended September 30, 2022. Principal receipts of \$136,802 were recognized during the fiscal year. The interest rate on the leases ranged from 0.20% – 1.59%. Final receipt is expected in fiscal year 2036.

#### Note 8 - Commitments and Contingencies

The Agency entered into a Memorandum of Understanding (MOU) and related agreements with the City of Boise for the non-profit Trailhead Entrepreneurial Resource Center. The Agency and the City have been working together to encourage private investment within the City by facilitating business education, connecting entrepreneurs to resources, and working to increase the interaction between entrepreneurs and local businesses located in downtown Boise. Trailhead was established in February 2015 by the Agency and the City to accomplish this goal. The Agency agreed to take responsibility for the rent and maintenance of the office space occupied by Trailhead at 500 South 8th Street. During the fiscal year 2022, a total of \$185,288 has been made for rent. As of September 30, 2022, a total of \$1,339,963 has been paid to landlord and other vendors since the MOU was executed.

The Agency entered into an Owner's Participation Agreement (OPA) and related agreements with Pennbridge Bodo, LLC, the developer of the Residence Inn by Marriott – a 10-story extended stay hotel of approximately 186 hotel rooms, conference room, fitness area, pool, a third floor patio and bar, and 103 parking spaces in the River-Myrtle/Old Boise District. The project was estimated by the developer to have a total value of \$25 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$875,897 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project was completed in fall 2017. Payments are expected to be made over four years from fiscal year 2019 to 2022. During the fiscal year 2022, a final amount of \$21,649 was paid. As of September 30, 2022, total payments of \$875,897 have been made.

The Agency entered into an OPA and related agreements with Boise Hotel Investors, LLC, the developer of the Hyatt Place – a 5-story hotel of approximately 150 hotel rooms, conference rooms, fitness area, spa, and eating area in the Westside District. The project was estimated by the developer to have a total value of \$20 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$452,463 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in summer 2017. Payments are expected to be made over four years from fiscal year 2019 to 2022. During the fiscal year 2022, the final payment of \$63,001 was made. As of September 30, 2022, total payments of \$344,373 have been made.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements with 5th and Idaho Development, LLC, the developer of the 5th and Idaho Apartments (The Gibson), a mixed-use, 5-story project consisting of approximately 81 studio one and two bedroom apartments, 82 underground parking stalls, 3,000 square feet of retail space, and a 3,600 square foot public park facing Idaho Street in the River-Myrtle/Old Boise District. The project was estimated by the developer to have a total value of \$13 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$1,155,000 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project started construction in the fall of 2017 and completed in 2019. During the fiscal year 2022, the final payment of \$21,570 was made. As of September 30, 2022, total payments of \$1,108,616 have been made.

The Agency entered into an OPA and related agreements with BVGC Parcel B, LLC, the developer of Pioneer Crossing (previously known as Parcel B), a completed mixed-use development consisting of retail space, office space, other commercial uses and an 839-space parking garage in the River-Myrtle/Old Boise District. The project was estimated by the developer to have a total value of \$46 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$9,688,625 for public improvements (\$4,288,625) and purchase of 250 parking spaces (\$5,400,000) to be available to the public in the 11th and Front parking garage. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. During fiscal year 2022, a payment of \$607,645 was made for the public improvements reimbursement. As of September 30, 2022, total payments of \$7,536,800 have been made.

The Agency entered into a Type 4 Capital Improvements Reimbursement Agreement with Northwest Integrity Housing Co., an Idaho nonprofit corporation (NIHC) and a Type 2 General Assistance Participation Agreement with Adare Manor, LLC, an Idaho Limited Liability Company. NIHC is Managing Member for the Adare Manor Apartments, a mixed-use project including retail space along Fairview Avenue and 25th Street and 134 units affordable housing in the 30<sup>th</sup> Street District. The project is estimated by the developer to have a total value of \$20.5 million upon completion. The Agency's financial participation was an anticipated amount not to exceed \$563,598 for public improvements (\$285,196) over the course of four years after the project is complete and for undergrounding utilities improvement (\$278,402). The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in 2019. During fiscal year 2022, a total of \$91,535 has been paid to the developer for the Type 2 General Assistance Participation Agreement. As of September 30, 2022, total payments of \$457,059 have been made.

The Agency entered into a Type 3 Transformative Assistance Agreement and a parking permit purchase agreement with Front Street Investors, LLC, the developer of 6<sup>th</sup> and Front project, a mixed-use development consisting of a 7- story hotel with 138 rooms and a parking garage with 540 parking spaces in the River-Myrtle/Old Boise District. The project is estimated by the developer to have a total value of \$43 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$4,088,439 for public improvements (\$1,568,439) over the course of four years after the project is complete and purchase of 200 monthly parking permits for seven years to for public parking (\$2,520,000). The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The garage portion of the project was completed in 2020 and the hotel was completed in 2021. During fiscal year 2022, a total of \$270,000 has been made with the purchase of 200 monthly parking permits and a total of \$242,085 has been made with the Type 3 public improvement reimbursement. As of June 30, 2022, the developer requested an early termination of the monthly parking permit purchase agreement. As of September 30, 2022, total payments of \$1,352,085 have been made.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements in fiscal year 2019 with The Cartee Project, LLC, the developer of The Cartee – a 163-unit, 8-floor residential apartment project in the River-Myrtle/Old Boise District and the city's Central Addition area. The project is now known as Hearth Apartments. The project is estimated by the developer to have a total value of \$48 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$1,394,035 for public improvements over the course of three years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project started construction in July 2019 and was completed in 2022. Payments are expected to be made over three years from fiscal year 2023 to 2025. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2019 with Boise Caddis, LLC, the developer of Boise Caddis – a 173-unit residential apartment project with 394 structured parking spaces and 4,000 square feet of ground floor retail space in the River-Myrtle/Old Boise District and in Boise's Central Addition district. The project is now known as Jules on 3<sup>rd</sup> Apartments. The project is estimated by the developer to have a total value of \$31 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$1,122,334 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project started construction in fall 2019 and completed in summer 2021. Payments are expected to be made over four years from fiscal year 2022 to 2025. During fiscal year 2022, the first payment of \$194,002 was made.

The Agency entered into an OPA and related agreements in fiscal year 2019 with 11<sup>th</sup> & Idaho Partners, LLC, the developer of 11<sup>th</sup> & Idaho Office Building – 9-stories with approximately 10,000 square feet of lobby, retail and office space on the ground floor, approximately 170,000 square feet of floor 2 to 9 being Class A office space in the Westside District. The project is estimated by the developer to have a total value of \$40 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$740,690 for public improvements over the course of three years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project started construction in August 2019 and completed in 2021. Payments are expected to be made over three years from fiscal year 2022 to 2024. During fiscal year 2022, the first payment of \$215,205 was made.

The Agency entered into an OPA and related agreements in fiscal year 2020 with CDG Acquisitions, LLC, the developer of a mixed-use building on 204 and 270 E Myrtle Street consisting of approximately 249 rental apartments, indoor and outdoor community amenities, 7,800 square feet of ground floor retail and a 353 space structured parking garage. The project is now known as LOCAL Boise apartments. The project is in the River-Myrtle/Old Boise District. The project is estimated by the developer to have a total value of \$52 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$988,276 for public improvements over the course of three years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project started construction in November 2020 and is expected to be completed in 2023. Payments are expected to be made over three years from fiscal year 2023 to 2025. As of September 30, 2022, no payments have been made.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements in fiscal year 2020 with 600 Vanguard, LLC, the developer of a mixed-use building on 600 W. Myrtle Street consisting of approximately 75 rental apartments, indoor and outdoor community amenities and 2,600 square feet of ground floor retail. The project is in the River-Myrtle/Old Boise District. The project is estimated by the developer to have a total value of \$16 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$497,674 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in late 2021. Payments are expected to be made over four years from fiscal year 2023 to 2026. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2020 with 9025 Federal, LLC, the developer of a mixed-use office/industrial building on 9025 S. Federal Way consisting of three office suites, two warehouse bays and 30 surface parking stalls. The project is in the Gateway East District. The project is estimated by the developer to have a total value of \$2.1 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$92,113 for public improvements over the course of six years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in 2021. Payments are expected to be made over six years from fiscal year 2022 to 2027. During fiscal year 2022, the first payment of \$14,606 was made.

The Agency entered into an OPA and related agreements in fiscal year 2020 with 6<sup>th</sup> and Grove Limited Partnership, the developer of a mixed-use building on 116 S 6<sup>th</sup> Street, a 7-story building that will house 60 incomerestricted and market-rate apartments, 5,000 square feet of ground floor commercial space and 9,000 square feet of office space. The project is in the River-Myrtle/Old Boise District. The project is now known as Thomas Logan Apartments. The project is estimated by the developer to have a total value of \$15 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$597,848 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in 2022. Payments are expected to be made over four years from fiscal year 2022 to 2025. During fiscal year 2022, the first payment of \$354,319 was made.

The Agency entered into an OPA and related agreements in fiscal year 2020 with 5<sup>th</sup> and Grove Investors, LLC, the developer of a mixed-use building on 512 W. Grove Street – 6 story building that will house 114 market-rate apartments, 8,000 square feet of ground floor retail space and amenity space including a rooftop patio. The project is in the River-Myrtle/Old Boise District. The project is now known as The Lucy Apartments. The project is estimated by the developer to have a total value of \$25.5 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$959,230 for public improvements over the course of four years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in late 2021. Payments are expected to be made over four years from fiscal year 2022 to 2025. During fiscal year 2022, the first payment of \$231,722 was made.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements in fiscal year 2020 with Boise Gateway 1, LC. The developer constructed a 168,000 square foot industrial building at 9605 S. Eisenman Road with related infrastructure and site improvement. The project is in the Gateway East District. The project was estimated by the developer to have a total value of \$12.8 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$426,144 for public improvements over the course of five years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project completed in summer 2020. Payments are expected to be made over five years from fiscal year 2022 to 2026. During fiscal year 2022, the first payment of \$133,527 was made.

The Agency entered into an OPA and related agreements in fiscal year 2021 with Lynch Land Development. The developer of a new travel center off the I-84 Eisenman Road Exit in Boise with fuel and amenities for professional drivers as well as commuter and recreational traffic with fuel canopies and an 11,000 square foot convenience store. Project location is 10026 S. Eisenman Road and is in the Gateway East District. The project was estimated by the developer to have a total value of \$12.9 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$1,005,645 for public improvements over the course of six years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project was completed in early 2022. Payments are expected to be made over five years from fiscal year 2023 to 2028. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2021 with Prentiss Properties 21, LLC, the owner of the property on 901 N 27<sup>th</sup> Street. The owner is renovated public improvements on the streetscape. The project is the 30<sup>th</sup> Street District. The Agency's financial participation is an anticipated amount not to exceed \$200,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to complete in Spring of 2023. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2021 with 3<sup>rd</sup> & Broad LLC, the owner of the property on 406 S 3<sup>rd</sup> Street. The owner renovated public improvements on the streetscape. The project is the River-Myrtle/Old Boise District. The Agency's financial participation is an anticipated amount not to exceed \$200,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project was completed in late 2021. During fiscal year 2022, the first and final payment of \$27,813 was made.

The Agency entered into an OPA and related agreements in fiscal year 2021 with Boise Gateway2, LC. The developer of a 278,000 square foot industrial building on 2155 East Freight Street. The project is in the Gateway East District. The project was estimated by the developer to have a total value of \$53.9 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$895,382 for public improvements over the course of six years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project was completed in early 2022. Payments are expected to be made over five years from fiscal year 2023 to 2028. As of September 30, 2022, no payments have been made.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements in fiscal year 2022 with 5<sup>th</sup> & Grove Beta Office LLC, the owner of the property at 113 South 5<sup>th</sup> Street. The owner is constructing a three-story, 6,305 square foot office building and is renovating public improvements on the streetscape. The project is in the River-Myrtle/Old Boise District. The Agency's financial participation is an anticipated amount not to exceed \$200,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into a Type 3 Transformative Assistance Agreement with Avery LLC, the owner of property at 1010 West Main Street. The developer plans to renovate the existing structure, the Averyl Tiner Building, on the project site into two restaurants and one hotel. As part of the project, the developer intends to remove two existing art installations, improve street and sidewalk conditions on West Main Street and the rear alleyway entrance, and renovate three façade elevations. The project is in the Westside District and will contribute to enhancing and revitalizing the district. The Agency's financial participation is an anticipated amount not to exceed \$1,214,613 for public improvements. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project is expected to be completed during 2023. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with 17<sup>th</sup> and Main LLC, the owner of the property at 1700 West Main Street. The owner is renovating the exterior and a portion of the interior of an existing professional office space and improving the right of way at the project site. The project is in the Westside District. The Agency's financial participation is an anticipated amount not to exceed \$182,054 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with CPG International LLC, the owner of property at 1001 East Gowen Road. On the project site, the developer plans to construct a manufacturing and distribution center reusing existing industrial buildings and including necessary operation and information technology systems. As part of the project, the developer will upgrade power facilities and infrastructure and install streetlights. The project is in the Gateway East District. The project was estimated by the developer to have a total value of \$123.2 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$1,405,300 for public improvements over the course of six years after the project is complete. The OPA sets out conditions the developer must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. Payments are expected to be made over six years from fiscal year 2024 to 2029. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with Red River Logistics Center LLC and Red River Commerce Center LLC, owner of property at 951 East Gowen Road and 7031 South Eisenman Road. On the project sites, the developer plans to construct approximately 1.28 million square feet of speculative Class A industrial space and associated site improvements. Public improvements include expanding Production Street; extending a water main, underground power and fiber conduit; constructing a detached multi-use pathway; streetlights; and performing necessary streetscape improvements on Eisenman Road. The project is in the Gateway East District and is estimated by the developer to have a total value of \$103.2 million upon completion. The Agency's financial participation is an anticipated amount not to exceed \$4,134,124 for expenses related to the site at 951 East Gowen Road and \$105,000 for expenses related to the site at 7031 South Eisenman Road for public improvements over the course of six years after the project is complete. The OPA sets out conditions the

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

developer must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2023. Payments are expected to be made over six years from fiscal years 2025 to 2030. As of September 30, 2022, no payments have been made.

The Agency entered into a Type 4 Capital Improvement Reimbursement Agreement with St. Luke's Health System LTD, the owner of the property at 2525 West Fairview Avenue. The agency agrees to reimburse the participant for the construction of transit infrastructure improvements. The project is in the 30<sup>th</sup> Street District. The Agency's financial participation is an anticipated amount not to exceed \$200,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with Fairview Partners LLC, the owner of the property at 1655 West Fairview Avenue. The owner is renovating 28,000 square feet of office and retail space with associated public improvements to streetscapes at the project site. The project is the in Westside District. The Agency's financial participation is an anticipated amount not to exceed \$200,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with ESP Property Investments LLC, the owner of property at 3205 West Moore Street. The owner is planning a residential development of nine approximately 2,100 square foot, for-sale townhomes with a common lot at the project site. The owner is renovating public improvements on the streetscape. The project is located in the 30<sup>th</sup> Street District. The Agency's financial participation is an anticipated amount not to exceed \$166,583 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in 2023. As of September 30, 2022, no payments have been made.

The Agency entered into an OPA and related agreements in fiscal year 2022 with The Imperial Seven Hundred LLC, the owner of the property at 1070 West Grove Street. The owner is renovating the former Safari Inn and completing improvements to the alleyway at the project site. The project is in the Westside District. The Agency's financial participation is an anticipated amount not to exceed \$83,255 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into a Type 4 Capital Improvement Reimbursement Agreement with 11<sup>th</sup> & Lee BE LLC, the owner of the property at 1103 West Lee Street. The owner is constructing a 45,000 square foot mixed use building with 48 apartment units and 600 square feet of commercial space and associated site improvements. The developer will construct a portion of the 11th Street Improvements and improve streetscapes on Lee Street and upgrade the alley adjacent to the project. The project is in the River-Myrtle/Old Boise District. The Agency's financial participation is an anticipated amount not to exceed \$358,702 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in 2023. As of September 30, 2022, no payments have been made.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

The Agency entered into an OPA and related agreements in fiscal year 2022 with the Foundation for Idaho History, the owner of the property at 200 West Main Street. The Participant is the nonprofit fundraising arm of the Idaho State Historical Society and is undertaking a public improvements project on the State's historic Assay Office property, including constructing a pathway, installing landscaping and other site improvements, and planting trees within the streetscapes at the project site. The project is in the River-Myrtle/Old Boise District. The Agency's financial participation is an anticipated amount of \$165,635 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in late 2022. As of September 30, 2022, no payments have been made.

The Agency entered into a Type 4 Capital Improvement Reimbursement Agreement with Hendricks Commercial Properties LLC, the owner of the property at 1110 West Grove Street. The owner is constructing an eight-story, 122-room boutique hotel with amenity space and associated public improvements on the project site. The project is in the Westside District. The Agency's financial participation is an anticipated amount not to exceed \$250,000 for public improvements after the project is complete. The OPA sets out conditions the owner must meet to become eligible for Agency financial participation. The project is expected to be completed in 2024. As of September 30, 2022, no payments have been made.

#### Note 9 - Significant Contractual Agreements

The Agency is party to numerous agreements related to the development of the parcels in the Ada County Courthouse Corridor. In 2011, the various agreements were amended to facilitate the refunding of the 2002 B bonds with the 2011 B Revenue Refunding Note. The Business Terms Sheet/Funds Flow calculation was one of the agreements amended. Under the terms of the amended agreement, the tax increment guarantee for the Idaho Place parcels was restated as \$245,000 for fiscal year 2011, increasing 3% each year thereafter through fiscal year 2024. The developer will receive credit against the guarantee amount for any actual increment received from the subject parcels. The supplemental rent obligation on the apartment parcels in the Courthouse Corridor is stated in the Business Terms Sheet as \$289,865 for fiscal year 2011, increasing 3% each year thereafter through fiscal year 2024. The developer will receive credit against the supplemental rent amount for any actual increment received from the apartment parcels. During fiscal year 2022, the tax increment guarantee and supplemental rent obligations in the amounts of \$92,768 and \$145,614 were received in full.

As part of the Ada County Courthouse Corridor project and under the terms of the associated Second Amended and Restated Master Sublease, the Agency subleased two parcels (parcels 4 and 5) to Civic Partners Idaho, LLC. Similarly, under the terms of the Amended and Restated Parcel 1 Sublease, the Agency subleased two Courthouse Corridor project condominium units (units 401 and 102) to Civic Partners. Civic Partners failed to make the April 1, 2015 and July 1, 2015 quarterly lease payments as required by the agreements and failed to timely cure the defaults. The Agency declared the leases terminated on October 2, 2015 and initiated action to take possession of the properties as permitted under the leases. On May 10, 2016, the Agency, Civic Partners, and Ada County entered into a Termination Agreement and Mutual Release (Termination Agreement). The Termination Agreement terminates the Sublease Agreements with Civic Partners and all interest that Civic Partners has in and to the subleased properties.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2022

#### Note 10 - Pledged Revenues

The Agency has certain long-term debt obligations for which revenues have been pledged. The Agency issued the Series 2011 B Revenue Refunding Note to refund the 2002 B bonds. Amounts in the Series 2011 B note fund were pledged to support this debt. One twelfth of the annual debt service was deposited into the note fund each month. The source revenues for the deposits into the note fund were revenue allocation from the River-Myrtle/Old Boise District and net parking revenues from the parking system. The 2011 B Revenue Refunding Note was originally scheduled to mature in 2024 and was redeemed early on December 1, 2021. The bond fund was pledged until the bonds were redeemed. For the year ended September 30, 2022, the total debt service on this note was \$3,917,100.

The Agency issued the Series 2017 A Redevelopment Bond in fiscal year 2017. Amounts in the Series 2017 A bond fund were pledged to support this debt. One twelfth of the annual debt service was to be deposited into the bond fund each month. The source revenues for the deposits into the bond fund were revenue allocation from the River-Myrtle/Old Boise District and net parking revenues from the parking system. The Series 2017 A bond was originally scheduled to mature in 2024 and was redeemed early on December 1, 2021. The bond fund was pledged until the bond was redeemed. For the year ended September 30, 2022, the total debt service on this bond was \$5,687,799.

The Agency issued the Series 2017B Bond to refund the 2010B Bond. Amounts in the Series 2017B Bond fund were pledged to support this debt. One-twelfth of the annual debt service was deposited into the bond fund each month. The source revenues for the deposits into the bond fund were revenue allocation from the River Myrtle/Old Boise District and net parking revenues from the parking system. For the year ended September 30, 2022, the total debt service on these bonds was \$2,296,074.

#### Note 11 - Conduit Debt

On April 29, 2016, the Agency authorized the issuance of its Lease Revenue Bonds, Series 2016 (Greater Boise Auditorium District Expansion Project), in the aggregate principal amount of \$23,085,000. The proceeds of the bonds were used to expand and improve the "Boise Centre", an existing convention center and public event facility in downtown Boise operated by the Greater Boise Auditorium District (the District), to pay bond issuance costs, to fund capitalized interest and to fund a reserve fund. The Series 2016 Bonds was issued at a fixed rate range from 3.00% to 5.00%. The issuance is a conduit financing arrangement for the District. The Agency receives no benefit from the issuance of these bonds and has no liability. Therefore, the Agency has not recorded any benefit or liability. The first principal payment was scheduled and made on December 15, 2017. As of September 30, 2022, the unpaid principal balance is \$19,105,000.

#### Note 12 - Subsequent Events

On December 12, 2022, the Agency's Board of Commissioners approved two resolutions – one to convey a parcel located at 703 South 8<sup>th</sup> Street to City of Boise by Quitclaim Deed and the other one to convey a parcel located at 429 South 10<sup>th</sup> Street to City of Boise by Quitclaim Deed. On December 14, 2022, both Quitclaim Deeds were recorded and these two properties were officially transferred to City of Boise.

REQUIRED SUPPLEMENTARY INFORMATION

	General Fund							
	Original Budget	Amended Budget	Actual	Variance Favorable (Unfavorable)				
REVENUES								
Interest	\$ -	\$ -	\$ 4,853	\$ 4,853				
Unrealized loss on investments	-	-	(1,693)	(1,693)				
Other		-	77,356	77,356				
Total revenues			80,516	80,516				
EXPENDITURES								
Operating and administrative expenses	3,931,130	3,708,998	3,278,497	430,501				
Capital outlay and related expenses	46,000	130,000	96,755	33,245				
Debt service - principal	-	-	64,121	(64,121)				
Debt service - interest and fees	-	-	(20,749)					
Total expenditures	3,977,130	3,838,998	3,460,122	378,876				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3,977,130)	(3,838,998)	(3,379,606)	459,392				
OTHER FINANCING SOURCES (USES) Interfund transfers	4,547,370	4,188,998	3,374,864	(814,134)				
Total other financing sources (uses)	4,547,370	4,188,998	3,374,864	(814,134)				
NET CHANGE IN FUND BALANCES	570,240	350,000	(4,742)	(354,742)				
FUND BALANCES, BEGINNING OF YEAR	986,136	986,136	986,136					
FUND BALANCES, END OF YEAR	\$ 1,556,376	\$ 1,336,136	\$ 981,394	\$ (354,742)				

	River Myrtle District RA Fund						
				Variance			
	Original	Amended		Favorable			
	Budget	Budget	Actual	(Unfavorable)			
REVENUES							
Lease	\$ -	\$ -	\$ 106,795	\$ 106,795			
Interest	-	-	70,146	70,146			
Unrealized loss on investments	-	-	(42,607)	(42,607)			
Other	754,500	2,875,900	1,207,107	(1,668,793)			
Parking revenues	-	68,000	68,227	227			
Revenue allocation funds	10,100,000	10,620,000	11,118,289	498,289			
Total revenues	10,854,500	13,563,900	12,527,957	(1,035,943)			
EXPENDITURES							
Operating and administrative expenses	694,749	474,049	185,891	288,158			
Capital outlay and related expenses	26,024,200	12,865,062	4,937,805	7,927,257			
Debt service - principal	8,252,000	8,358,795	8,290,971	67,824			
Debt service -interest	195,492	48,873	53,439	(4,566)			
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Total expenditures	35,166,441	21,746,779	13,468,106	8,278,673			
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	(24,311,941)	(8,182,879)	(940,149)	7,242,730			
OTHER FINANCING SOURCES (USES)							
Interfund transfers	170,741	287,199	517,017	229,818			
Total other financing sources (uses)	170,741	287,199	517,017	229,818			
NET CHANGE IN FUND BALANCES	(24,141,200)	(7,895,680)	(423,132)	7,472,548			
FUND BALANCES, BEGINNING OF YEAR	29,486,967	29,486,967	29,486,967				
FUND BALANCES, END OF YEAR	\$ 5,345,767	\$ 21,591,287	\$ 29,063,835	\$ 7,472,548			

	Westside District RA Fund							
	Original Amended							Variance
		Original		Amended				avorable
		Budget		Budget		Actual	(U	nfavorable)
REVENUES								
Lease	\$	110,914	\$	110,914	\$	111,276	\$	362
Interest		-		-		23,834		23,834
Unrealized loss on investments		-		-		(13,949)		(13,949)
Other		1,193,000		1,786,171		471,008		(1,315,163)
Parking revenues		10,200		10,470		10,620		150
Revenue allocation funds		4,100,000		4,190,000		4,295,431		105,431
Total revenues		5,414,114		6,097,555		4,898,220		(1,199,335)
Total revenues		3,414,114		0,037,333		4,030,220		(1,199,333)
EXPENDITURES								
Operating and administrative expenses		422,000		246,100	262,011	262,011		(15,911)
Capital outlay and related expenses		8,616,500	4,594,849 2,142,24			2,142,241		2,452,608
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Total expenditures		9,038,500		4,840,949		2,404,252		2,436,697
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(3,624,386)		1,256,606	2,493,968			1,237,362
OTHER FINANCING SOURCES (USES)								
Interfund transfers		(1,000,691)		(797,380)		(646,435)		150,945
Gain (loss) on sale of properties held for resale		-		-		(7,739)		(7,739)
Total other financing sources (uses)		(1,000,691)		(797,380)		(654,174)		143,206
NET CHANGE IN FUND BALANCES		(4,625,077)		459,226		1,839,794		1,380,568
NET CHANGE IN FOND BALANCES		(7,023,077)		433,220		1,000,704		1,300,300
FUND BALANCES, BEGINNING OF YEAR		14,579,912		14,579,912	:	14,579,912		
FUND BALANCES, END OF YEAR	\$	9,954,835	Ś	15,039,138	\$ :	16,419,706	\$	1,380,568
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	30th Street District RA Fund							
	Original Budget	Amended Budget	Actual	Variance Favorable (Unfavorable)				
REVENUES	' <u>-</u>							
Interest	\$ -	\$ -	\$ 5,042	\$ 5,042				
Unrealized loss on investments	-	-	(3,100)	(3,100)				
Revenue allocation funds	1,600,000	1,070,000	1,050,607	(19,393)				
Total revenues	1,600,000	1,070,000	1,052,549	(17,451)				
EXPENDITURES								
Operating and administrative expenses	75,000	12,000	350	11,650				
Capital outlay and related expenses	2,327,122	937,000	937,000 733,622					
Total expenditures	2,402,122	949,000	733,972	215,028				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(802,122)	121,000	318,577	197,577				
OTHER FINANCING SOURCES (USES) Interfund transfers	(348,066)	(318,952)	(253,377)	65,575				
Total other financing sources (uses)	(348,066)	(318,952)	(253,377)	65,575				
NET CHANGE IN FUND BALANCES	(1,150,188)	(197,952)	65,200	263,152				
FUND BALANCES, BEGINNING OF YEAR	1,833,788	1,833,788	1,833,788					
FUND BALANCES, END OF YEAR	\$ 683,600	\$ 1,635,836	\$ 1,898,988	\$ 263,152				

	Shoreline District RA Fund							
	Original Budget	Amended Budget		Actual		Fa	ariance vorable favorable)	
REVENUES								
Interest	\$ -	\$	-	\$	1,621	\$	1,621	
Unrealized loss on investments	-		-		(1,111)		(1,111)	
Revenue allocation funds	 430,000		470,000		483,242		13,242	
Total revenues	430,000		470,000		483,752		13,752	
EXPENDITURES								
Operating and administrative expenses	125,000		6,000		1,251		4,749	
Capital outlay and related expenses	250,000		25,000		20,486		4,514	
Total expenditures	 375,000		31,000		21,737		9,263	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 55,000		439,000		462,015		23,015	
OTHER FINANCING SOURCES (USES) Interfund transfers	(67,542)		(9,476)		7,070		16,546	
Total other financing sources (uses)	 (67,542)		(9,476)		7,070		16,546	
NET CHANGE IN FUND BALANCES	(12,542)		429,524		469,085		39,561	
FUND BALANCES, BEGINNING OF YEAR	 321,464		321,464		321,464			
FUND BALANCES, END OF YEAR	\$ 308,922	\$	750,988	\$	790,549	\$	39,561	

	Gateway East District RA Fund							
	0.000	Variance						
	Original	Amended	A -+I	Favorable				
DEVENUES	Budget	Budget	Actual	(Unfavorable)				
REVENUES	¢	¢	ć 7.7C0	ć 7,760				
Interest	\$ -	\$ -	\$ 7,768	\$ 7,768				
Unrealized loss on investments	-	-	(4,615)	(4,615)				
Revenue allocation funds	2,250,000	2,530,000	2,425,378	(104,622)				
Total revenues	2,250,000	2,530,000	2,428,531	(101,469)				
EXPENDITURES								
Operating and administrative expenses	125,000	9,600	2,076	7,524				
Capital outlay and related expenses	1,911,500	1,103,527	128,398					
Total expenditures	2,036,500	1,113,127	977,205	135,922				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	213,500	1,416,873	1,451,326	34,453				
OTHER FINANCING SOURCES (USES) Interfund transfers	(435,083)	(438,559)	(344,332)	94,227				
interruna transfers	(433,003)	(+30,333)	(344,332)	34,221				
Total other financing sources (uses)	(435,083)	(438,559)	(344,332)	94,227				
NET CHANGE IN FUND BALANCES	(221,583)	978,314	1,106,994	128,680				
FUND BALANCES, BEGINNING OF YEAR	1,519,423	1,519,423	1,519,423					
FUND BALANCES, END OF YEAR	\$ 1,297,840	\$ 2,497,737	\$ 2,626,417	\$ 128,680				

	Parking Fund							
		Variance						
	Origina		Amended			avorable		
	Budget		Budget	Actual	(Ur	ifavorable)		
REVENUES	\$ 70,000				_			
Lease	\$ 70,0	000	\$ 205,000	\$ 484,572	\$	279,572		
Interest		-	-	39,688		39,688		
Unrealized loss on investments	4.4	-	-	(17,582)		(17,582)		
Other	•	000	1,500	7,488		5,988		
Parking revenues	7,626,5	62	8,083,145	7,930,712		(152,433)		
Total revenues	7,697,5	62	8,289,645	8,444,878		155,233		
EXPENDITURES								
Operating and administrative expenses	2,547,7	'21	2,346,187	2,491,305		(145,118)		
Capital outlay and related expenses	1,552,0	000	1,478,251 1,587,157			(108,906)		
Debt service - principal	4,310,0	000	4,220,000 3,780,000			440,000		
Debt service - interest and fees	243,5	50	137,100 137,100			-		
Total expenditures	8,653,2	271	8,181,538	7,995,562		185,976		
EXCESS (DEFICIENCY) OF REVENUES  OVER EXPENDITURES	/OEE -	, , ,	108,107	449,316		341,209		
OVER EXPENDITURES	(955,7	09)	108,107	449,310		341,209		
OTHER FINANCING SOURCES (USES)								
Interfund transfers	(2,818,4	30)	(2,839,353)	(2,654,807)		184,546		
	( )		( ///	( ) =		- /		
Total other financing sources (uses)	(2,818,4	30)	(2,839,353)	(2,654,807)		184,546		
NET CHANGE IN FUND BALANCES	(3,774,1	.39)	(2,731,246)	(2,205,491)		525,755		
FUND BALANCES, BEGINNING OF YEAR	14,187,5	41	14,187,541	14,187,541		_		
FUND BALANCES, END OF YEAR	\$ 10,413,4	02 5	\$ 11,456,295	\$ 11,982,050	\$	525,755		

#### SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY (ASSET)

YEAR ENDED SEPTEMBER 30, 2022

# Schedule of Employer's Share of Net Pension Liability (Asset) PERSI - Base Plan Last 10 - Fiscal Years\*

		2022		2021		2020		2019
Employer's portion of net of the pension (asset) liability		0.0401829%		0.0445123%		0.0422940%		0.0422401%
Employer's proportionate share of the net pension (asset) liability	\$	1,582,707	\$	(35,155)	\$	982,123	\$	482,159
Employer's covered payroll	\$	1,489,671	\$	1,535,074	\$	1,506,386	\$	1,426,600
Employer's proportionate share of the net pension (asset) liability as a								
percentage of its covered payroll		106.25%		-2.29%		65.20%		33.80%
Plan fiduciary net position as a percentage of the total pension (asset) liability		83.09%		100.36%		82.22%		93.79%
		2018		2017		2016		2015
Employer's portion of net of the pension (asset) liability		<b>2018</b> 0.0405570%		<b>2017</b> 0.0397908%		<b>2016</b> 0.0403932%		<b>2015</b> 0.0361820%
Employer's portion of net of the pension (asset) liability Employer's proportionate share of the net pension (asset) liability	<del></del> \$		\$		\$		\$	
	\$ \$	0.0405570%	\$ \$	0.0397908%	\$ \$	0.0403932%	\$ \$	0.0361820%
Employer's proportionate share of the net pension (asset) liability	\$ \$	0.0405570% 598,223	\$ \$	0.0397908% 625,443	\$ \$	0.0403932% 818,832	\$ \$	0.0361820% 476,459
Employer's proportionate share of the net pension (asset) liability Employer's covered payroll	\$ \$	0.0405570% 598,223	\$ \$	0.0397908% 625,443	\$ \$	0.0403932% 818,832	\$ \$	0.0361820% 476,459

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Agency will present information for those use for which information is available.

Data reported is measured as of June 30 of each year.

### SCHEDULE OF EMPLOYER CONTRIBUTIONS

YEAR ENDED SEPTEMBER 30, 2022

#### Schedule of Employer Contributions PERSI - Base Plan Last 10 - Fiscal Years\*

	2022		2021		2020		2019	
Statutorily required contribution	\$	201,057	\$	189,895	\$	184,578	\$	166,029
Contributions in relation to the statutorily required contribution	\$	(195,718)	\$	(189,531)	\$	(189,706)	\$	(167,556)
Contribution deficiency (excess)	\$	5,339	\$	364	\$	(5,128)	\$	(1,527)
Employer's covered payroll	\$	1,604,032	\$	1,561,822	\$	1,567,710	\$	1,446,855
Contributions as a percentage of covered payroll		12.20%		12.14%		12.10%		11.58%
		2018	2017		2016		2015	
Statutorily required contribution	\$	153,809	\$	140,234	\$	135,975	\$	124,326
Contributions in relation to the statutorily required contribution	\$	(152,231)	\$	(140,418)	\$	(133,983)	\$	(123,145)
Contribution deficiency (excess)	\$	1,578	\$	(184)	\$	1,992	\$	1,181
Employer's covered payroll	\$	1,346,870	\$	1,222,892	\$	1,202,851	\$	1,096,499
Contributions as a percentage of covered payroll		11.30%		11.48%		11.14%		11.23%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Agency will present information for those use for which information is available.

Data reported is measured as of September 30 of each year.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2022

#### Note 1 - Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The Agency follows these procedures in establishing the budget:

- 1. Prior to August, the preliminary budget is reviewed by the Agency's Executive Committee.
- 2. The preliminary budget is revised, if necessary, prior to Board consideration.
- 3. The proposed budget is approved by the Board of Commissioners at its regular August meeting.
- 4. The proposed budget is published for public review.
- 5. The Board of Commissioners holds a special meeting including a public hearing on the budget in August.
- 6. The proposed budget is adopted by the Board of Commissioners prior to September 1.
- 7. The adopted budget is filed with the City of Boise.
- 8. October 1 begins the Agency's fiscal year.
- 9. Budget amendments, if any, require formal approval of the Agency's Board of Commissioners.
- 10. There was no budget adopted for the State Street District in fiscal year 2022.

#### Note 2 - Summary of Significant Accounting Policies

The fiscal year 2022 budget was amended once during the year to reflect a restatement of appropriations in the adopted and amended budget.

#### Note 3 - Actuary Assumptions

The total pension liability (asset) in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2022

Inflation	2.30 percent
Salary increases including inflation	3.05 percent
Investment rate of return-net of investment fees	6.35 percent
Cost of living (COLA) adjustments	1.00 percent

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service and beneficiaries. These rates were adopted for the valuation dated July 1, 2021.

#### **Contributing Members, Service Retirement Members, and Beneficiaries**

Contributing Members, Service Retirement Members, and beneficialles						
General Employees and All Beneficiaries - Males	Pub-2010 General Tables, increased 11%					
General Employees and All Beneficiaries - Females	Pub-2010 General Tables, increased 21%					
Teachers - Males	Pub-2010 Teacher Tables, increased 12%					
Teachers - Females	Pub-2010 Teacher Tables, increased 21%					
Fire & Police - Males	Pub-2010 Safety Tables, increased 21%					
Fire & Police - Females	Pub-2010 Safety Tables, increased 26%					
	5% of Fire and Police active member deaths are					
	assumed to be duty related. These assumptions					
	were adopted July 1, 2021.					
Disabled Members - Males	Pub-2010 Disabled Tables, increased 38%					
Disabled Members - Females	Pub-2010 Disabled Tables, increased 36%					

The Total Pension Liability as of June 30, 2022, is based on the results of an actuarial valuation date of July 1, 2022. The District's proportionate share of changes in assumptions as of the measurement date totaled \$258,029.



### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Commissioners Capital City Development Corporation Boise, Idaho

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, and each major fund of Capital City Development Corporation (the Agency), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated February 6, 2023.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Boise, Idaho

February 6, 2023

Esde Sailly LLP